



VIRGINIA HOUSE  
APPROPRIATIONS  
COMMITTEE

CHAIRMAN LUKE E. TORIAN

February 2, 2025

REPORT OF THE HOUSE  
APPROPRIATIONS  
SUBCOMMITTEE ON

**Higher Education**

House Bill 1600



# REPORT OF THE SUBCOMMITTEE ON HIGHER EDUCATION

Mr. Chairman and Members of the Committee:

Mr. Chairman, as I contemplated my remarks today, I reflected on the progress we have made in affordability in the last five years. Since 2019, in constant dollar terms, in-state undergraduate tuition has **decreased by almost twelve percent!** Mr. Chairman, that is a reflection of your leadership and commitment to making affordable access to higher education a priority. But, as Winston Churchill said, “Success is not final, failure is not fatal, it is the courage to continue that counts.”

The Subcommittee recommendations reflect your **continued** direction to make our public colleges and universities affordable for Virginia families, accessible for Virginia students, and focused on improving their job opportunities.

With that in mind, Mr. Chairman, the Subcommittee’s recommendations include \$145.4 million in new funding for public colleges and universities that contain the following:

- \$66.9 million to ensure affordable access and provide general operating support that will maintain your focus on minimizing in-state undergraduate tuition charges;
- \$20.0 million for an innovative partnership between our public and private Historically Black Colleges and Universities (HBCSs) that will support minority small business, health outcomes for

marginalized populations and increase access and opportunity for students; and,

- \$11.9 million for access related initiatives with a focus on addressing workforce shortages, especially in nursing.

In addition, Mr. Chairman, the Subcommittee recommends an additional \$11.8 million for the Virginia Tuition Assistance Grant (VTAG) program, \$10.0 million for increased waiver costs at our institutions, and \$12.3 million in institution-specific initiatives.

Mr. Chairman, details of our Subcommittee recommendations are attached. Committee staff will review our report and the attached listing of our recommendations in greater detail, and I hope that it will be the pleasure of the Committee to adopt them.

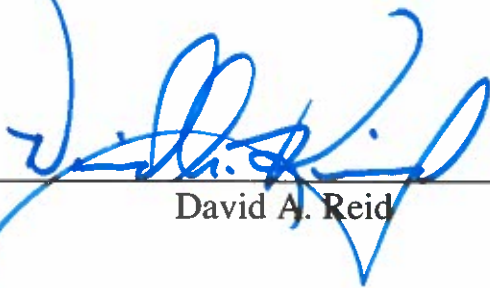
Respectfully Submitted by the House Appropriations Subcommittee on Higher Education:



Betsy B. Carr, Chair



Mark D. Sickles



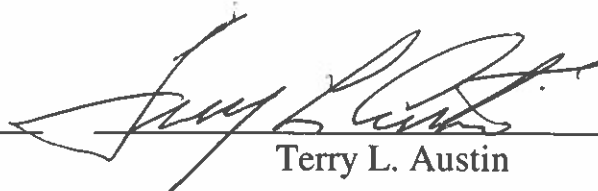
David A. Reid



Rodney T. Willett



Alex Q. Askew



Terry L. Austin



James W. Morefield



William D. Wiley



2024-26 BIENNIAL TOTAL

HB 1600 Amendments	General Fund	Nongeneral Fund	FTEs
<b>HIGHER EDUCATION</b>			
<b>Secretary of Education</b>			
Programmatic and Financial Review of Gunston Hall			
<b>SCHEV</b>			
Financial Assistance Program Adjustments	\$16,800,000	\$13,500,000	
Mary Baldwin TAG Eligibility			
Repurpose New Initiative Funding	(\$12,000,000)		
Internships Business Participation Move to VEDP	(\$6,000,000)	Language	
<b>Christopher Newport University</b>			
Captains Pathways for VCCS Students	\$300,000		
O & M for New Facilities Coming Online	\$825,000	\$540,000	9.00
Maintain Affordability	\$1,238,700		
<b>College of William and Mary in Virginia</b>			
Office of Student Veteran Engagement (OSVE)	\$150,000		1.00
Garage Democracy Fellowship	\$500,000	Language	
Troops to Teachers	\$521,000		3.00
Maintain Affordability	\$2,443,000		
James Monroe's Highland	\$500,000		1.00
<b>Richard Bland College</b>			
Maintain Affordability	\$145,900		
<b>Virginia Institute of Marine Science</b>			
Virginia Sea Grant	\$585,000		
Research Collaboration	\$1,000,000	Language	
<b>George Mason University</b>			
Small Business Development Centers (SBDC)	\$1,400,000		
State Climatologist		Language	
Operating Support	\$3,000,000		
Maintain Affordability	\$7,698,200		
Tick Borne Disease / Illness Research and Testing	\$450,000		
<b>James Madison University</b>			
Expand Undergraduate Nursing	\$1,000,000		14.69
Maintain Affordability	\$4,137,800		
<b>Longwood University</b>			
Maintain Affordability	\$808,100		
<b>Norfolk State University</b>			
Public and Private HBCU Collaboration	\$10,000,000		
Maintain Affordability	\$919,600		
Business IT Infrastructure	\$3,200,000		
<b>Old Dominion University</b>			
Operating Support	\$7,000,000		
Repurpose New Initiative Funding	(\$5,000,000)		
Maintain Affordability	\$3,596,100		

2024-26 BIENNIAL TOTAL

HB 1600 Amendments	General Fund	Nongeneral Fund	FTEs
<b>Radford University</b>			
Recruit and Retain Nursing Faculty	\$2,083,000		13.00
Maintain Affordability	\$1,416,000		
<b>University of Mary Washington</b>			
Nursing Workforce	\$1,240,000		4.00
Maintain Affordability	\$786,900		
<b>University of Virginia</b>			
Foundation for Humanities	\$250,000		
Maintain Affordability	\$6,673,400		
Clarify Research Program (Technical)	Language		
<b>University of Virginia Medical Center</b>			
Child Protection Teams	Language	\$1,202,000	8.00
Ambulance Services (Prince William and Haymarket)	Language	\$500,000	
Wheelchair Accessible Van	Language	\$100,000	
Ambulance Services (Culpeper)	Language	\$500,000	
Sexual Assault Nurse Examiners Training	Language	\$150,000	
<b>University of Virginia's College at Wise</b>			
Support Enrollment, Retention and Tuition Moderation	\$1,100,000		
Maintain Affordability	\$335,000		
<b>Virginia Commonwealth University</b>			
Maintain Affordability	\$7,517,900		
Repurpose Research Expansion	(\$4,000,000)		
<b>Virginia Community College System</b>			
Aviation Maintenance Technician (AMT) training at Blue Ridge CC and Danville CC	\$1,611,000		4.00
Dental Hygiene Programs		\$980,000	
Automotive and Building Maintenance Skilled Trades Training	\$250,000		
Maintain Affordability	\$9,045,600		
Certified Nurse Aide		\$3,500,000	
Repurpose Funding for New Initiative	(\$15,000,000)	Language	
VCCS - A. L. Philpott Manufacturing Extension Partnership / GENEDGE Alliance	\$500,000	\$500,000	
<b>Virginia Military Institute</b>			
Enhance Academic Programs	\$256,000		
Maintain Affordability	\$374,500		
Unique Military Activities	\$325,000		
<b>Virginia Polytechnic Institute and State University</b>			
Increased enrollment at Virginia Tech Carilion School of Medicine (VTCOM)	\$6,500,000		
Maintain Affordability	\$7,156,000		
Clarify Research Program (Technical)	Language		
Unique Military Activities	\$325,000		



**2024-26 BIENNIAL TOTAL**

<b>HB 1600 Amendments</b>	<b>General Fund</b>	<b>Nongeneral Fund</b>	<b>FTEs</b>
<b>Virginia State University</b>			
Public and Private HBCU Collaboration	\$10,000,000		
Maintain Affordability	\$707,300		
<b>Virginia Museum of Natural History</b>			
Additional Support for VMNH	\$73,000		
<b>New College Institute</b>			
Workforce Grants and Operating Support	\$1,000,000	Language	
<b>Roanoke Higher Education Authority</b>			
Full-time Porter	\$73,000		
Full-time Security Guard and Additional Contract Hours	\$131,000		
<b>Maintain Affordable Access</b>			
Remove Proposed Language			
<b>Central Appropriations</b>			
Tech Talent Distribution		Language	
<b>Part IV</b>			
Talent Pipeline Out-of-State Tuition Authority		Language	
Eliminate Reporting Requirement for Defunct Agency		Language	
JLARC Review of Auxiliary Enterprises		Language	
Level 2 Authority Pilot Program for Richard Bland College		Language	



Item 132 #1h

**SCHEV - Mary Baldwin TAG Eligibility**

**Education: Higher Education**

State Council of Higher Education for Virginia

Language

**Language:**

Page 218, line 15, strike "to contract at a".

Page 218, strike line 16.

Page 218, line 17, strike "University for Virginia women resident students to participate" and insert:

"for programmatic administration".

Page 218, line 23, strike "Students receiving".

Page 218, strike line 24.

**Explanation:**

(This amendment removes of the prohibition on TAG eligibility for female undergraduate students otherwise eligible for the Virginia Tuition Assistance Grant.)

Item 132 #3h

**SCHEV - Internships Business Participation Move to VEDP**

**Education: Higher Education**

**FY24-25**

**FY25-26**

State Council of Higher Education  
for Virginia

\$0

(\$6,000,000) GF

**Language:**

Page 218, line 2, strike "\$50,037,467" and insert "\$44,037,467".

Page 219, strike lines 25 though 58 and insert:

"I.1. As a condition of this appropriation, \$12,000,000 the first year and \$8,000,000 the second year from the general fund is designated for the Innovative Internship Fund and Program, § 23.1-903.4, Code of Virginia. The funding is designed to expand paid or credit-bearing student internship and other work-based learning opportunities in collaboration with Virginia employers. In furtherance of the goal of providing all postsecondary students in Virginia with one or more paid internships during their undergraduate course of study, funding shall be used for: (a) institutional grants to enhance engagement with employers related to internship placement and to assist students in securing and successfully completing internships, including students that traditionally do not participate in such programs; (b) administrative and other

expenditures to accomplish the purposes of the Innovative Internship Fund and Program and this paragraph.

2. Institutional grants shall be awarded to support initiatives that establish or enhance an on-campus internship center or similar one-stop service to assist students and employers with intern placement and that are expected to produce a demonstrated increase in student participation in paid internship programs and work-based learning opportunities. Institutions shall be eligible for grants upon demonstrating that it is a key priority of the institution and its senior academic and administrative leadership to have a coordinated plan to expand internship participation by students, to incorporate internships in curricula, to report completion of internships and courses that include internships on student transcripts, and to remove administrative and financial barriers to internship opportunities. The plan shall include: (i) an implementation timeline, (ii) the allocation of resources and funding strategies to support internships, (iii) the assignment of dedicated personnel to facilitate placement of students in internships and engage with employers, (iv) the identification of how the institution will support students that are less likely to participate in internships and work-based learning opportunities, to be employed in an occupation related to their major upon completion of their certificate or degree, or to earn at or above the average earnings of graduates in their program major; (v) opportunities to align existing student employment opportunities on campus to include best practices of an internship program; and (vi) metrics for measuring, reporting, and regularly reviewing progress on the plan. Institutions that have not developed a plan may be eligible for planning grants as long as the planning grants are led by senior academic and administrative leadership. In determining the amount of grant awards, the Council shall consider the number of undergraduate students enrolled at the institution, the number of students at the institution who participate in internships, and the numerical and percentage increase in internship participation expected to result from the initiative. In addition, the Council shall increase grant awards based upon the following factors: (i) an institution's emphasis on internships that are part of pathways to full-time employment with Virginia-based employers; (ii) the institutional initiative's alignment with specific state or regional programs or partnerships related to economic growth and diversification or workforce development in Virginia; (iii) an institution's strength of commitment as reflected in its reallocation of institutional funds or solicitation of philanthropic support or business partnerships to support the initiative. This funding is intended to be recurring for institutions that demonstrate substantial yearly progress in achieving the objectives of the initiative as measured by the number of internships successfully completed by students.

3. In administering the program authorized in this paragraph, the Council shall (i) engage stakeholders from business and industry, secondary and higher education, economic development, and state agencies and entities that are successfully engaging employers or successfully operating internship programs; (ii) cooperate with the Virginia Economic Development Partnership and identified partners in carrying out the authority's responsibilities under Item 125.U. for employer-focused activities that expand availability of and access to paid and credit-bearing internships and corresponding pathways leading to full-time Virginia-based employment; (iii) explore strategies in Virginia and elsewhere on successful institutional, regional, statewide or sector-based internship programs; (iv) gather and report consistent data

across institutions regarding current institutional internship practices, scale, and outcomes; (v) develop internship readiness educational resources, delivery methods, and outreach and awareness activities for students and institutional career development personnel; (vi) pursue shared services or other efficiency initiatives, including technological solutions; and (vii) cooperate with the Virginia Economic Development Partnership and Virginia Office of Education and Labor Market Alignment in prioritizing industry sectors and tracking key measures of performance."

Page 220. strike lines 1 through 57.

**Explanation:**

(This amendment transfers the business-related aspects of the internship program to the Virginia Economic Development Partnership (VEDP). SCHEV will maintain the institution and academic aspects of the program.)

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Item 140 #2h

**CWM - Gamage Democracy Fellowship**

**Education: Higher Education**

**FY24-25**

**FY25-26**

The College of William and Mary in Virginia

\$0

\$500,000 GF

**Language:**

Page 225, line 29, strike "\$283,622,885" and insert "\$284,122,885".

Page 227, after line 13, insert:

"K. Out of this appropriation, \$500,000 the second year from the general fund is designated to endow the Gamage Democracy Fellowship at the Colonial Williamsburg Foundation. The Fellowship will provide an international hub for education and advocacy of democracy through the continual, one-year salaried residency at the Colonial Williamsburg Foundation of an outstanding William and Mary graduate. Each fellow while in residency at the Colonial Williamsburg Foundation will develop international education programs in conjunction with The College of William and Mary and the Presidential Precinct."

**Explanation:**

(This amendment provides funding for the Gamage Democracy Fellowship.)

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Item 151 #2h

**GMU - State Climatologist**

**Education: Higher Education**

George Mason University

Language

**Language:**

Page 234, after line 45, insert:

"L. George Mason University is authorized to host the State Climate Office, to develop and deliver data, analyses, assessments and expertise about Virginia's weather and climate related impacts, risks and risk management options to state and local government agencies, businesses, and communities of place or practice in the Commonwealth. The State Climate Office will serve as representative to national meteorological, climatological, and hydrological associations to better leverage federal agency partnerships and interstate collaboration to address real time weather and climate challenges."

**Explanation:**

(This amendment provides authorization for George Mason University to host the State Climate Office.)

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Item 155 #1h

**JMU - Expand Undergraduate Nursing**

**Education: Higher Education**

James Madison University

**FY24-25**

**FY25-26**

\$0  
0.00

\$1,000,000 GF  
14.69 FTE

**Language:**

Page 236, line 19, strike "\$422,492,335" and insert "\$423,492,335".

**Explanation:**

(This amendment provides funding to increase the number of nursing graduates by 30 each year through the JMU "Fast Flex" Nursing Program. The program will allow students to complete their core nursing course work in one calendar year, as opposed to two academic years, getting nurses in the field quicker. Classes, which will be delivered in a hybrid of on-campus and online formats, as well as clinical placements will take place on nights and weekends. The program will be open to anyone who has earned 36 credit hours, completed certain prerequisite courses, and met other criteria. Resources requested to launch this program will cover expenses related to program faculty, support staff, supplies, technology needs, and student scholarships.)

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Item 172 #1h

**Radford - Recruit and Retain Nursing Faculty**

<b>Education: Higher Education</b>	<b>FY24-25</b>	<b>FY25-26</b>	
Radford University	\$0 0.00	\$2,083,000 13.00	GF FTE

**Language:**

Page 249, line 9, strike "\$182,341,578" and insert "\$184,424,578".

**Explanation:**

(This amendment provides funding to offer competitive salaries to attract and Retain Nursing Faculty to educate the significant increase in nursing students at the university.)

Item 176 #1h

**UMW - Nursing Workforce**

<b>Education: Higher Education</b>	<b>FY24-25</b>	<b>FY25-26</b>	
University of Mary Washington	\$500,000 2.00	\$740,000 2.00	GF FTE

**Language:**

Page 251, line 12, strike "\$104,389,010" and insert "\$104,889,010".

Page 251, line 12, strike "\$104,389,010" and insert "\$105,129,010".

**Explanation:**

(This amendment provides funding to support a Master's of Science in Nursing (MSN) with tracks for both Nursing Educators and Nurse Practitioners.)

Item 211 #1h

**VT - Increased enrollment at Virginia Tech Carilion School of Medicine (VTCSOM)**

<b>Education: Higher Education</b>	<b>FY24-25</b>	<b>FY25-26</b>	
Virginia Polytechnic Institute and State University	\$0	\$6,500,000	GF

**Language:**

Page 281, line 7, strike "\$1,059,268,911" and insert "\$1,065,768,911".

Page 282, after line 49, insert:

"K. The Virginia Tech Carilion School of Medicine is hereby authorized to transfer funds to the Department of Medical Assistance Services to fully fund the state share for Medicaid supplemental payments and managed care directed payments to primary teaching hospitals affiliated with Virginia Tech Carilion School of Medicine. The funds to be transferred must comply with 42 CFR 433.51 and 433.54. Such funds may not be paid from any private agreements with Virginia Tech Carilion School of Medicine that are in excess of fair market value or that alleviate pre-existing financial burdens of the school. The Virginia Tech Carilion School of Medicine is authorized to use general fund dollars to accomplish this transfer. As part of interagency agreements, the department shall require the public entities to attest to compliance with applicable CMS criteria."

**Explanation:**

(This amendment provides funding to support enrollment growth at the Virginia Tech Carilion School of Medicine (VTC SOM). Funding will support expansion of faculty and support staff, development of accelerated pathways to completion, and ability to provide for lower tuition for in-state students.)

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Item 223 #1h

**Programmatic and Financial Review of Gunston Hall**

**Education: Other Education**

Gunston Hall

Language

**Language:**

Page 291, after line 2, insert:

"A. The Offices of the Secretary of Education and the Secretary of Finance shall perform a programmatic and financial review of Gunston Hall, including a review of their capital projects and their ongoing operations. The Office of the Secretary of Education shall report its findings to the Chairs of the House Appropriations and the Senate Finance and Appropriations Committees by November 1, 2025."

**Explanation:**

(This amendment is self-explanatory.)

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Item 230 #1h

**VMNH: Additional Support for VMNH**



<b>Education: Other Education</b>	<b>FY24-25</b>	<b>FY25-26</b>	
Virginia Museum of Natural History	\$0	\$73,000	GF

**Language:**

Page 294, line 6, strike "\$4,156,827" and insert "\$4,229,827".

**Explanation:**

(This amendment provides \$73,000 the second year from the general fund to provide additional support to the Virginia Museum of Natural History.)

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Item 234 #1h

**NCI - Workforce Grants and Operating Support**

<b>Education: Higher Education</b>	<b>FY24-25</b>	<b>FY25-26</b>	
New College Institute	\$0	\$1,000,000	GF

**Language:**

Page 296, line 3, strike "\$4,686,850" and insert "\$5,686,850".

Page 296, strike lines 19 through 39 and insert:

"D. The New College Institute may broker agreements with Longwood University, Richard Bland College and other educational, industry, and non-profit partners and establish collaborative, innovative partnership agreements with school districts, public and private colleges and universities, economic development agencies, employers, philanthropic organizations, veterans organizations, public agencies and other partners as necessary to strengthen and streamline educational pathways from high school, to work-based learning, to baccalaureate and advanced degrees that prepare individuals, including nontraditional students and veterans, for entry into high-demand careers in the Commonwealth."

**Explanation:**

(This amendment provides additional funding to support grants to address unmet financial need for students in programs related to fiber optics, global wind, telemental health, law enforcement, electrical, FAA drone operations, and education programs offered by Longwood University. In addition, funding may be used to address staffing needs related to workforce programs, student resource coordination and academic programs. Finally, the amendment provides New College Institute the authority to broker agreements with Longwood University, Richard Bland College and other educational, industry, and non-profit partners.)

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Item 236 #1h

**RHEA - Full-time Porter**

<b>Education: Higher Education</b>	<b>FY24-25</b>	<b>FY25-26</b>	
Roanoke Higher Education Authority	\$0	\$73,000	GF

**Language:**

Page 297, line 19, strike "\$2,884,652" and insert "\$2,957,652".

**Explanation:**

(This amendment provides funding to support a full-time day porter is needed to properly maintain our facilities and provide the best customer service possible for our students, staff, and visitors.)

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Item 236 #2h

**RHEA - Full-time Security Guard and Additional Contract Hours**

<b>Education: Higher Education</b>	<b>FY24-25</b>	<b>FY25-26</b>	
Roanoke Higher Education Authority	\$0	\$131,000	GF

**Language:**

Page 297, line 19, strike "\$2,884,652" and insert "\$3,015,652".

**Explanation:**

(This amendment provides funding to support hiring a full-time security guard as the Center continues to grow and increase programming. In addition, the funding will allow for additional hours for contract services from Admiral Security Service.)

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Item 4-2.01 #1h

**Part 4 - Talent Pipeline Out-of-State Tuition Authority**

**Revenues**

Nongeneral Fund Revenues Language

**Language:**

Page 674, after line 48, insert:

"e) The requirements for § 4-2.01 b.2.b, as it pertains to nonresident undergraduate students, are waived for new nonresident undergraduate students enrolled at NSU, VSU, UVA-Wise and institutions of higher education with a current proportion of nonresident undergraduate enrollment of less than 20 percent, measured in terms of full-time equivalent."

**Explanation:**

(This amendment provides flexible tuition authority in an effort to increase Virginia's talent pipeline. In order to attract out-of-state students into Virginia, the language would allow certain schools the ability to charge less than 100 percent of the average cost of education to out-of-state students but not less than the in-state cost.)

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Item 4-8.01 #1h

**Eliminate Reporting Requirement for Defunct Agency**

**Reporting Requirements**

Governor

Language

**Language:**

Page 712, after line 24, insert:

"Online Virginia Network Annual Financial Report § 23.1-3137 (12.) Suspend Reporting".

**Explanation:**

(This amendment suspends the reporting requirement for the Online Virginia Network which was removed in the 2024 Special Session I budget.)

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Item 4-9.02 #1h

**Part IV - Level 2 Authority Pilot Program for Richard Bland College**

**Higher Education Restructuring**

Level II Authority

Language

**Language:**

Page 719. line 32, after "University", strike "is" and insert:

"and Richard Bland College are".

**Explanation:**

Committee Approved Amendments to House Bill 1600, as Introduced

(This amendment requests adding Richard Bland College to the five-year Level 2 pilot program.)

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