



Report of the Subcommittee on
Public Safety

Senate Finance &
Appropriations Committee
Virginia General Assembly

February 5, 2023



SENATE OF VIRGINIA

Senate Finance & Appropriations Committee

Report of the Subcommittee on Public Safety

The Honorable L. Louise Lucas, Chair

February 5, 2023

Co-Chairs and Members of the Committee:

The Public Safety Subcommittee has reviewed the Governor's proposed budget for the agencies of Public Safety and Homeland Security and Veterans and Defense Affairs.

A major focus of the Subcommittee was to make our communities safer. Too many families have lost their loved ones because of the gun violence epidemic. We need to provide more community-based services, especially for our youth. To that end, the Subcommittee recommends \$30.0 million to: expand the Firearm Violence Intervention and Prevention Grant Fund; provide additional grants to hard-hit localities; and establish the Office of Safer Communities at the Department of Criminal Justice Services. The initiative compliments \$3.0 million in new youth delinquency prevention grants, as well as significant investments in education and mental health that are recommended by other subcommittees.

Law enforcement officers must be partners for making communities safe and ensuring a brighter tomorrow. The Subcommittee maintains many of the important investments supporting our frontline public safety officers, including correctional officers and state and local police. The Subcommittee also recommends an additional \$2.0 million for the Aid to Localities or "599" Program, building on the historic increase of nearly \$50.0 million adopted last year. Supporting Virginia's dedicated law enforcement officers reinforces a positive environment for both the officers and those they serve.

As we invest in services to make our communities safer and prevent future violence, we must also ensure support for victims today. The Subcommittee report includes more than \$13.0 million in funding for victims and witnesses of mass violence, domestic violence, and other crimes.

Co-Chairs, this concludes the Public Safety Subcommittee report. I hope it will be the pleasure of the Committee to adopt our amendments.

Respectfully Submitted,

The Honorable L. Louise Lucas, Chair

The Honorable Thomas K. Norment, Jr.

The Honorable Frank M. Ruff, Jr.

The Honorable John S. Edwards

The Honorable J. Chapman Petersen

The Honorable David W. Marsden

The Honorable Adam P. Ebbin

Report of the Subcommittee on Public Safety
(Recommended Amendments to SB 800, as Introduced)

General Fund

	Amendment	FY 2023	FY 2024	Biennium
1	Secretary of Public Safety and Homeland Security			
2	Continue Study: Raising Maximum Age for Juvenile Delinquency	\$ 100,000	\$ -	\$ 100,000
3	Department of Corrections			
4	Adjust Lawrenceville Correctional Center Increase		\$ (1,000,000)	\$ (1,000,000)
5	Transfer Drug Offender Assessment Treatment Fund	\$ 1,300,000	\$ (1,300,000)	\$ -
6	Corrections Special Reserve Fund		\$ 737,659	\$ 737,659
7	Lower the Cost of Communication Systems for Inmates (SB 1274)		\$ 5,000,000	\$ 5,000,000
8	Isolated Confinement Legislation (SB 887)		\$ 2,600,000	\$ 2,600,000
9	Office of the Ombudsman (SB 994)		\$ 750,000	\$ 750,000
10	Sentence Modification (SB 842)		\$ 400,000	\$ 400,000
11	Department of Criminal Justice Services			
12	Use ARPA for Law Enforcement Recruitment and Training Initiative		\$ (29,878,960)	\$ (29,878,960)
13	Operation Ceasefire Grant Fund		\$ (20,000,000)	\$ (20,000,000)
14	Firearm Violence Intervention and Prevention Center Grant Fund		\$ 20,000,000	\$ 20,000,000
15	Safer Communities Program		\$ 10,000,000	\$ 10,000,000
16	Witness Protection Pilot		\$ 500,000	\$ 500,000
17	Aid to Local Police Departments ("599") Program		\$ 2,062,920	\$ 2,062,920
18	Domestic Violence Hotline		\$ 1,200,000	\$ 1,200,000
19	Victim Witness Services		\$ 1,200,000	\$ 1,200,000
20	Regional Criminal Justice Training Academies		\$ 500,000	\$ 500,000
21	"Impact" First Responders Program		\$ 95,000	\$ 95,000
22	Continue Opioid Data Analysis (FAACT)		\$ 500,000	\$ 500,000
23	Safe Harbor for Trafficked Youth Pilot (SB 1292)		\$ 484,414	\$ 484,414
24	Internet Crimes Against Children Task Force		\$ 1,100,000	\$ 1,100,000
25	Hiring Coordinator		\$ (100,328)	\$ (100,328)
26	Transfer Mass Violence Care Fund to Central Appropriations		\$ (10,000,000)	\$ (10,000,000)
27	School Resource Officer Incentive Grant Fund (SB 1099)	\$ 2,000,000	\$ -	\$ 2,000,000

Report of the Subcommittee on Public Safety
(Recommended Amendments to SB 800, as Introduced)

General Fund				
	Amendment	FY 2023	FY 2024	Biennium
28	Department of Emergency Management			
29	Extreme Heat Emergency Response Plan (SB 936)		\$ 122,900	\$ 122,900
30	Department of Forensic Science			
31	Data Collection Drug Impaired Driving		\$ 238,729	\$ 238,729
32	Department of Juvenile Justice			
33	Youth Delinquency Prevention Grants		\$ 3,000,000	\$ 3,000,000
34	Remove New Secure Facility Capacity		\$ (3,691,908)	\$ (3,691,908)
35	Department of State Police			
36	Impaired Driver Enforcement Training		\$ 1,311,127	\$ 1,311,127
37	Adjust New Positions		\$ (751,611)	\$ (751,611)
38	Barrier Crimes Exceptions - Peer Recovery Specialists (SB 846)		\$ 95,565	\$ 95,565
39	Various Language Amendments	<i>Language</i>	<i>Language</i>	<i>Language</i>
	Subtotal, Public Safety and Homeland Security	\$ 3,400,000	\$ (14,824,493)	\$ (11,424,493)
40	Department of Veterans Services			
41	Adjust New Positions		\$ (166,665)	\$ (166,665)
42	Adjust Virginia Values Veterans Grant Increase		\$ (500,000)	\$ (500,000)
43	Various Language Amendments	<i>Language</i>	<i>Language</i>	<i>Language</i>
	Subtotal, Veterans and Defense Affairs		\$ (666,665)	\$ (666,665)
44	Central Appropriations			
45	Transfer Mass Violence Care Fund from DCJS		\$ 10,000,000	\$ 10,000,000
	Total, Public Safety Subcommittee (GF)			
		\$ 3,400,000	\$ (5,491,158)	\$ (2,091,158)

Nongeneral Fund				
		FY 2023	FY 2024	Biennium
46	DCJS: Jail Based Substance Use Disorder Treatment and Transition		\$ 1,000,000	\$ 1,000,000
47	Cannabis Control Authority Operating (SB 1133, SB 788)		\$ 6,000,000	\$ 6,000,000
	Total, Public Safety Subcommittee (NGF)		\$ 7,000,000	\$ 7,000,000

Item 408 #5s

DCJS - Domestic Violence Hotline

Public Safety and Homeland Security	FY22-23	FY23-24	
Department of Criminal Justice Services	\$0	\$1,200,000	GF

Language:

Page 496, line 45, strike "\$213,613,367" and insert "\$214,813,367".

Page 503, after line 4, insert:

"U. Out of this appropriation, \$1,200,000 the second year from the general fund shall be provided for a contract to the Virginia Sexual and Domestic Violence Action Alliance for the management and operation of statewide crisis services to survivors of sexual and domestic violence through a designated confidential hotline that includes a virtual platform and is linked to the network of local sexual and domestic violence service providers."

Explanation:

(This amendment provides \$1.2 million GF the second year for a contract with the Virginia Sexual and Domestic Violence Action Alliance to continue to manage and operate a statewide crisis services hotline and virtual platform for survivors of sexual and domestic violence.)

Item 410 #3s

DCJS - Aid to Localities with Police Departments ("599") Program

Public Safety and Homeland Security	FY22-23	FY23-24	
Department of Criminal Justice Services	\$0	\$2,062,920	GF

Language:

Page 503, line 20, strike "\$249,650,081" and insert "\$251,713,001".

Page 503, line 34, strike "\$219,650,081" and insert "\$221,713,001".

Explanation:

(This amendment provides \$2.1 million GF the second year for the State Aid to Localities with Police Departments ("599") Program. The purpose is to reflect the projected general fund revenue growth rate included in the introduced budget, not

accounting for tax proposals, of 5.2 percent in fiscal year 2024. Section 9.1-165, et seq., *Code of Virginia*, provides that the percentage change in the total amount of "599" funds to be distributed shall equal the anticipated percentage change in total general fund revenue collections for the same time period.)

Item 426 #1s

DJJ - Delinquency Prevention and Youth Development Act Grants

Public Safety and Homeland Security	FY22-23	FY23-24	
Department of Juvenile Justice	\$0	\$3,000,000	GF
	0.00	2.00	FTE

Language:

Page 514, line 24, strike "\$52,320,514" and insert "\$55,320,514".

Page 515, after line 51, insert:

"G. Included in the appropriation for this Item is \$3,000,000 from the general fund the second year to implement the Virginia Delinquency Prevention and Youth Development Act, pursuant to §§ 66-28, 66-34, and 66-35, *Code of Virginia*."

Explanation:

(This amendment provides \$3.0 million GF the second year for the implementation of the Virginia Delinquency Prevention and Youth Development Act (§§ 66-28, 66-34, and 66-35, *Code of Virginia*), including \$2.8 million for grants to local prevention programs and \$200,000 for administration by the Department of Juvenile Justice. Grants to localities are for programs such as mentorships, community service opportunities, trauma-informed behavioral and mental health services, career planning, non-academic supports in school, and afterschool programs. Participating localities are represented on a youth services citizen board that also includes elected officials, youth-serving organizations, and representatives of the faith community, business community, and local law enforcement. The board supports development of a comprehensive plan for the development, coordination, and evaluation of youth programs.)

Item 427 #1s

DJJ - Remove Funding for New Secure Facility Capacity

Public Safety and Homeland Security	FY22-23	FY23-24	
Department of Juvenile Justice	\$0	(\$3,691,908)	GF

Language:

Page 515, line 54, strike "\$65,671,931" and insert "\$61,980,023".

Page 517, strike lines 15 through 21.

Page 517, after line 14, insert:

"D. The Department shall not implement the Guidelines for Determining the Length of Stay (LOS) for Juveniles Indeterminately Committed to the Department of Juvenile Justice (LOS Guidelines) adopted by the Board of Juvenile Justice on November 9, 2022, and shall instead maintain the current LOS guidelines adopted in 2015. The Department shall provide to the Chairs of the House Appropriations Committee and the Senate Finance and Appropriations Committee, no later than October 1, 2023: (i) a detailed analysis of the rationale and data used to determine the LOS guidelines adopted by the Board in 2022; and (ii) a capital and operating plan for the Department over the six-year forecast."

Explanation:

(This amendment removes \$3.7 million GF the second year for additional capacity at the Bon Air Juvenile Correctional Center and at local detention centers. The potential need for additional capacity is due in part to the Department of Juvenile Justice's plan to increase the average length of stay (LOS) for juveniles in state custody. Language directs the Department to pause implementation of the new LOS guidelines and provide a detailed of analysis of both the data used to determine the new guidelines and the Department's capital and operating plan over the six-year forecast.)
