



Report of the Subcommittee on  
Public Safety

Senate Finance &  
Appropriations Committee  
Virginia General Assembly

February 20, 2022



**Report of the Subcommittee on Public Safety**  
**The Honorable Louise L. Lucas, Chair**  
**February 20, 2022**

Madam Chair and Members of the Committee:

The Public Safety Subcommittee has reviewed the Governor's proposed budget for the agencies of Public Safety and Homeland Security and Veterans and Defense Affairs. Overall, the Subcommittee adopts many of the proposals in the introduced budget and recommends additional amendments that result in a net total of over \$70.0 million in general fund support for these agencies over the biennium.

A major focus of the Subcommittee was increasing compensation for public safety officers. Virginia's dedicated law enforcement officers have worked tirelessly amidst increasing recruitment and retention challenges. Addressing salaries and pay compression helps attract well-qualified candidates, furthers the goals of criminal justice reform, and fosters a positive environment for both the officers and those they serve. To that end, the Subcommittee recommends fully funding the compensation actions for sworn and correctional officers proposed in the introduced budget. The Subcommittee also recommends salary increases for probation and parole officers and Department of Juvenile Justice officers, as well as bonuses for non-security employees at the Department of Corrections. Finally, the Subcommittee endorses a historic increase of nearly \$50.0 million across three fiscal years for Virginia's Aid to Local Police Departments or "599" Program.

The Subcommittee recommends \$27.4 million over the biennium for a new Virginia Center for Firearm Violence Prevention and Intervention. Virginia's gun violence crisis requires a comprehensive response that



incorporates research, data collection, coordination, public awareness, and community-tailored interventions. The Subcommittee recommendation supports such a response, and includes \$10.0 million each year in grants for local initiatives led by community-based organizations, hospitals, and health, social services, and law enforcement agencies.

The Subcommittee continues its support for the Cannabis Control Authority as it establishes a retail cannabis market that prioritizes consumer safety and social equity. This recommendation includes the amount requested by the Authority to become fully operational. With passage of Senate Bill 391, significant additional fee and tax revenue will be dedicated to the Virginia Cannabis Equity Loan Fund. The Fund enables qualified social equity applicants, especially those harmed by prior criminalization of marijuana, to meaningfully participate in new cannabis business opportunities.

Additionally, the Subcommittee maintains its commitment to Virginia's veterans by adopting the proposals in the introduced budget for suicide and opiate use prevention, as well as additional service positions, at the Department of Veterans Services. Other Subcommittee recommendations include targeted investments in veterans housing and employment training, grants for Sexual Assault Forensic Examiners, and pre-trial and community corrections investments.

In closing, I would like to thank the members of the Public Safety Subcommittee for their collaboration and assistance in developing this report.

Madam Chair, this concludes the Public Safety Subcommittee report. I hope it will be the pleasure of the Committee to adopt our amendments.

Respectfully Submitted,

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The Honorable L. Louise Lucas, Chair

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The Honorable Thomas K. Norment, Jr.

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The Honorable Frank M. Ruff, Jr.

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The Honorable John S. Edwards

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The Honorable J. Chapman Petersen

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The Honorable David W. Marsden

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The Honorable Adam P. Ebbin

**Report of the Subcommittee on Public Safety**  
(Recommended Amendments to SBs 29 and 30, as Introduced)

**General Fund**

	<b>Amendment</b>	<b>FY 2022</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>Biennium</b>
1	<b>Cannabis Control Authority</b>				
2	Adjust Cannabis Equity Business Loan Fund for Additional Revenue			\$ (6,000,000)	\$ (6,000,000)
3	<b>Department of Corrections</b>				
4	Increase Probation and Parole Officer Salaries		\$ 5,690,733	\$ 5,975,270	\$ 11,666,003
3	Increase Lawrenceville Correctional Center Salaries		\$ 2,016,849	\$ 2,036,098	\$ 4,052,947
4	Bonuses Non-Security Employees	\$ 6,752,562			
5	Corrections Special Reserve Fund		\$ 400,000	\$ 50,000	\$ 450,000
6	Restorative Housing Legislation		\$ -	\$ 1,600,000	\$ 1,600,000
5	Air Conditioning Correctional Facilities		\$ 8,820,000	\$ -	\$ 8,820,000
6	Adjust New Positions to Reflect Current Vacancy Rate		\$ (919,668)	\$ (1,117,242)	\$ (2,036,910)
7	Use ARPA for COVID-19 Positions		\$ -	\$ (532,086)	\$ (532,086)
8	Provide Medicaid Enrollment Positions		\$ (74,692)	\$ (89,195)	\$ (163,887)
7	Provide Information Technology Positions		\$ (243,061)	\$ (243,061)	\$ (486,122)
8	Report: Inmate Healthcare		<i>Language</i>		<i>Language</i>
9	<b>Department of Criminal Justice Services</b>				
10	Aid to Local Police Departments ("599") Program	\$ 2,349,000	\$ 19,051,000	\$ 27,904,000	\$ 46,955,000
9	Sexual Assault Forensic Examiners		\$ 500,000	\$ 500,000	\$ 1,000,000
10	Modify Reentry Program Increase		\$ (500,000)	\$ (500,000)	\$ (1,000,000)
11	Pretrial Services and Community Corrections		\$ 500,000	\$ 500,000	\$ 1,000,000
12	Internet Crimes Against Children Task Force	\$ 446,547	\$ 446,547	\$ 446,547	\$ 893,094
11	Technical: Relocate Administrative Funding		\$ (193,658)	\$ (193,658)	\$ (387,316)
12	Firearm Violence Intervention and Prevention Center Grants		<i>Language</i>	<i>Language</i>	<i>Language</i>
13	<b>Department of Emergency Management</b>				
14	Adjust Funding for COVID-19 Data Tool		\$ (175,000)	\$ (175,000)	\$ (350,000)
13	Use ARPA for COVID-19 Positions		\$ -	\$ (418,121)	\$ (418,121)
14	<b>Department of Juvenile Justice</b>				
15	Salary Increases Residential Specialists and Probation Officers		\$ 3,053,908	\$ 3,206,603	\$ 6,260,511
16	Restorative Housing Legislation		\$ -	\$ 3,300,000	\$ 3,300,000
15	Report: Raising Maximum Age for Juvenile Delinquency Jurisdiction		<i>Language</i>		<i>Language</i>

**Report of the Subcommittee on Public Safety**  
(Recommended Amendments to SBs 29 and 30, as Introduced)

**General Fund**

	<b>Amendment</b>	<b>FY 2022</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>Biennium</b>
16	<b>Department of State Police</b>				
17	Illegal Gaming Devices Legislation		\$ 2,170,965	\$ 1,573,157	\$ 3,744,122
18	<b>Parole Board</b>				
17	Public Reporting on Member Votes Legislation		\$ 122,017	\$ 133,110	\$ 255,127
18	<b>Secretary of Veterans and Defense Affairs</b>				
19	Modify New Military Community Infrastructure Program		\$ (5,000,000)	\$ -	\$ (5,000,000)
20	<b>Department of Veterans Services</b>				
19	Veterans Housing		\$ 250,000	\$ -	\$ 250,000
20	Veteran Agricultural Employment Training		\$ 150,000	\$ -	\$ 150,000
21	Adjust Funding for Customer Management System		\$ (1,075,000)	\$ (200,000)	\$ (1,275,000)
22	Suicide and Opiate Use Prevention Coordination		<i>Language</i>	<i>Language</i>	<i>Language</i>
21	<b>Department of Military Affairs</b>				
22	Modify Tuition Assistance Increase		\$ (500,000)	\$ (500,000)	\$ (1,000,000)
23	Miscellaneous Language Items		<i>Language</i>	<i>Language</i>	<i>Language</i>
		<b>\$ 9,548,109</b>	<b>\$ 34,490,940</b>	<b>\$ 37,256,422</b>	<b>\$ 71,747,362</b>

**Nongeneral Fund**

	<b>American Rescue Plan Act</b>	<b>FY 2022</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>Biennium</b>
24					
25	DOC: Continue COVID-19 Positions			\$ 532,086	\$ 532,086
26	VDEM: Continue COVID-19 Positions			\$ 418,121	\$ 418,121
27	DCJS: Ballistic Evidence Machine		\$ 200,000		\$ 200,000
28	DFS: Purchase Additional NIBIN Equipment	\$ (205,375)	\$ (75,000)		\$ (75,000)
29	VSP: Purchase Additional NIBIN Equipment	\$ 205,375	\$ 75,000		\$ 75,000
		\$ -	\$ 200,000	\$ 950,207	\$ 1,150,207

Item 397 #1s

**Public Safety and Homeland Security**

**FY22-23**

**FY23-24**

Virginia Cannabis Control Authority

\$0

(\$6,000,000) GF

**Language:**

Page 424, line 25, strike "\$21,735,769" and insert "\$15,735,769".

Page 424, line 31, after "Virginia Cannabis Control Authority", strike the remainder of the line.

Page 424, strike line 32.

**Explanation:**

(This amendment removes the general fund appropriation in fiscal year 2024 for the Virginia Cannabis Equity Business Loan Fund, which is no longer necessary due to significant additional revenue allocated to loans for qualified social equity applicants, pursuant to Senate Bill 391. Senate Bill 391 authorizes pharmaceutical processors and industrial hemp processors in Virginia to sell cannabis products to adults 21 years of age or older without a written certification, subject to certain requirements. It is estimated that this will result in at least \$24.0 million in additional revenue from fee and tax collections directed to Cannabis Control Authority loan funds beginning in fiscal year 2023. This reduction is contingent on passage of the provisions of Senate Bill 391 that provide additional revenue for social equity business loans.)

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Item 401 #1s

**Public Safety and Homeland Security**

**FY22-23**

**FY23-24**

Department of Corrections

\$5,690,733

\$5,975,270 GF

**Language:**

Page 427, line 15, strike "\$17,868,136" and insert "\$23,558,869".

Page 427, line 15, strike "\$17,868,136" and insert "\$23,843,406".

Page 427, after line 39, insert:

"C. Included in the appropriation for this Item is \$5,690,733 the first year and \$5,975,270 the second year from the general fund to increase minimum salaries for probation and parole officers and supervisors."

**Explanation:**

(This amendment provides \$11.7 million from the general fund over the biennium for salary increases for probation and parole officers at the Department of Corrections. This amendment would increase the probation and parole officer starting salary to \$45,000

and increase supervisory salaries accordingly, addressing salary compression through the ranks. This compensation action was proposed by the Department of Corrections during the 2021 Public Safety Compensation Work Group.)

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Item 402 #1s

<b>Public Safety and Homeland Security</b>	<b>FY22-23</b>	<b>FY23-24</b>	
Department of Corrections	\$2,016,849	\$2,036,098	GF

**Language:**

Page 427, line 41, strike "\$881,880,159" and insert "\$883,897,008".

Page 427, line 41, strike "\$884,462,162" and insert "\$886,498,260".

Page 430, after line 3, insert:

"P. The Department of Corrections shall amend its operational contract for the Lawrenceville Correctional Center to require that the employees at the center receive a salary adjustment comparable to the adjustments provided to employees at the other correctional facilities."

**Explanation:**

(This amendment provides \$2.0 million each year from the general fund to the Department of Corrections for salary increases for correctional officers and non-security staff at the Lawrenceville Correctional Center, which is managed by a third-party vendor. The amendment aligns with the minimum salary for correctional officers and the 5.0 percent increase each year for state employees included in the introduced budget.)

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Item 425 #1s

<b>Public Safety and Homeland Security</b>	<b>FY22-23</b>	<b>FY23-24</b>	
Department of Juvenile Justice	\$1,549,062	\$1,626,515	GF

**Language:**

Page 449, line 42, strike "\$69,178,106" and insert "\$70,727,168".

Page 449, line 42, strike "\$69,178,106" and insert "\$70,804,621".

Page 450, after line 18, insert:

"D. Included in the appropriation for this Item is \$1,549,062 the first year and \$1,626,515 the second year from the general fund to increase minimum salaries for probation officers and supervisors."

**Explanation:**

(This amendment provides \$3.2 million over the biennium from the general fund to increase salaries for court service unit employees at the Department of Juvenile Justice. This would increase the starting salary for probation officers by 13.5 percent and adjust supervisory staff



accordingly, in alignment with the compensation proposal for probation and parole officers at the Department of Corrections recommended during the 2021 Public Safety Compensation Work Group.)

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	Item 427 #2s	
<b>Public Safety and Homeland Security</b>	<b>FY22-23</b>	<b>FY23-24</b>
Department of Juvenile Justice	\$1,504,846	\$1,580,088 GF

**Language:**

Page 451, line 47, strike "\$77,528,354" and insert "\$79,033,200".

Page 451, line 47, strike "\$76,028,354" and insert "\$77,608,442".

Page 453, after line 7, insert:

“D. Included in the appropriation for this Item is \$1,504,846 the first year and \$1,580,088 the second year from the general fund to increase minimum salaries for residential specialists and supervisors.”

**Explanation:**

(This amendment provides \$3.1 million over the biennium from the general fund to increase salaries for residential specialists at the Department of Juvenile Justice. This amendment would increase the starting salary by 25 percent, adjust the minimum salary for supervisory staff accordingly, and provide "longevity" increases based on years of service. This amendment aligns with the compensation actions for Department of Corrections security staff included in the introduced budget.)