

# Report of the Subcommittee on Economic Development and Natural Resources

Senate Finance Committee Virginia General Assembly

February 3, 2019



### 2019 Report of the Economic Development and Natural Resources Subcommittee The Honorable Frank M. Ruff, Jr., Chairman February 3, 2019

Chairman Hanger, Chairman Norment and Members of the Committee:

Your Subcommittee has reviewed the Governor's proposed budget amendments for the Secretariats of Agriculture & Forestry, Commerce & Trade, and Natural Resources. We recommend maintaining targeted investments in broadband and continuing our commitment to environmental stewardship, while making fiscally responsible reallocations where prudent.

The Subcommittee proposes a \$15.0 million increase for broadband in fiscal year 2020, making the total \$19.0 million. This will significantly accelerate investment in broadband infrastructure in rural and unserved areas. In addition, we recommend increasing by \$2.0 million, our investment in developing business-ready sites and buildings. We further propose an investment of \$1.0 million to encourage the deployment of solar equipment in economic revitalization areas. The Subcommittee believes these investments will quickly pay off by attracting more high-paying jobs and capital investment throughout the Commonwealth. In addition, the Subcommittee incorporates the investment for Micron by proposing an appropriation to the Semiconductor Manufacturing Grant Fund of \$50.0 million in FY 2020.

In the area of Natural Resources we embrace the deposit of \$73.8 million to the Water Quality Improvement Fund in order to maintain our shared commitment to improving the health of the Chesapeake Bay and Virginia's southern rivers through responsible investments in agricultural best management practices.

We hope it will be the pleasure of the Committee to adopt our amendments.

Respectfully Submitted,
The Honorable Frank M. Ruff, Jr., Chairman
The Honorable Richard L. Saslaw
The Honorable Emmett W. Hanger, Jr.
The Honorable Frank W. Wagner
The Honorable Mark D. Obenshain
The Honorable Richard H. Stuart
The Honorable Rosalyn R. Dance

# Report of the Subcommittee on Economic Development and Natural Resources

(Recommended Amendments to SB 1100, As Introduced)

Reverse New Emergency Response Position   \$ - \$ (138,237) \$ (138,237)			SB 1100						
Reverse New Emergency Response Position   \$   \$   \$   \$   \$   \$   \$   \$   \$	r	1			FY 2019		FY 2020		Biennium
Reverse New Emergency Response Position	1								
Popartment Of Forestry   Reverse New Apprenticeship Program   \$ - \$ (45,000) \$ (45,000) \$ (45,000) \$ (73,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (147,843) \$	2								
Reverse New Apprenticeship Program	3			\$	-	\$	(138,237)	\$	(138,237)
Reverse New Easement Coordinator   \$ - \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (137,843) \$ (167,843) \$	4		<u> </u>						
Reverse New Water Quality Program Coordinator	5				_	\$	, ,		
Reverse New Hardwood Forest Management Coordinator   \$ - \$ (167,843) \$ (167,843) \$ (167,843) \$ (2000	6			\$	_	\$	, ,		(137,843)
COMMERCE & TRADE   Secretary of Commerce and Trade     Reverse First Year Funding for Broadband Advisor   \$ (140,000) \$ - \$ (140,000)   Economic Development Incentive Payments     Appropriate Semiconductor Manufacturing Grant Payment   \$ - \$ 50,000,000 \$ 50,000,000   Uriginia Jobs Investment Program   Language   Lan	7				-	\$	, ,		(167,843)
Secretary of Commerce and Trade   Reverse First Year Funding for Broadband Advisor   \$ (140,000) \$ - \$ (140,000) \$	8		Reverse New Hardwood Forest Management Coordinator	\$	-	\$	(167,843)	\$	(167,843)
Reverse First Year Funding for Broadband Advisor	9								
Economic Development Incentive Payments   Source   Sour	10	Sec	retary of Commerce and Trade						
Appropriate Semiconductor Manufacturing Grant Payment   \$ - \$ 50,000,000 \$ 50,000,000	11		<u> </u>	\$	(140,000)	\$	-	\$	(140,000)
Virginia Jobs Investment Program	12	Eco	nomic Development Incentive Payments						
Department Of Housing And Community Development   Support Fund	13		Appropriate Semiconductor Manufacturing Grant Payment	\$	-	\$	50,000,000	\$	50,000,000
Housing Trust Fund	14		Virginia Jobs Investment Program					La	nguage
Remove New Spending for Eviction Diversion Position  Virginia Telecommunication Initiative (Broadband)  Administrative Support for Virginia Telecommunication Initiative  Study on Local Animal Control Programs  Language  Department of Labor and Industry  Remove Increase for VOSH Compliance  Remewable Energy Development Incentives (SB 1496)  Remove New Spending for Office of Offshore Wind  Remove New Spending for Office of Offshore Wind  Electronic Credentials  Virginia Telecommunication Initiative  \$ - \$ (31,000,000) \$ (250,000)  (10,429,000) \$ (1,429,000)  (10,000,000) \$ (1,429,000)  (10,000,000) \$ (1,000,000)  (10,000,000) \$ (250,000	15	Dep	partment Of Housing And Community Development						
Virginia Telecommunication Initiative (Broadband) \$ - \$ (31,000,000) \$ (31,000,000) \$ Administrative Support for Virginia Telecommunication Initiative \$ - \$ 250,000 \$	16		Housing Trust Fund	\$	(14,000,000)	\$	(4,000,000)	\$	(18,000,000)
Administrative Support for Virginia Telecommunication Initiative \$ - \$ 250,000 \$ 250,000 \$ 250,000 \$ Study on Local Animal Control Programs	17		Remove New Spending for Eviction Diversion Position	\$	-	\$	(104,050)	\$	(104,050)
Study on Local Animal Control Programs  Department of Labor and Industry  Remove Increase for VOSH Compliance  Renewable Energy Development Incentives (SB 1496)  Remove New Spending for Office of Offshore Wind  Department of Professional and Occupational Regulation  Electronic Credentials  Language  Language  Language  Language  Language  Language  Language  Language	18		Virginia Telecommunication Initiative (Broadband)	\$	-	\$	(31,000,000)	\$	(31,000,000)
Department of Labor and Industry Remove Increase for VOSH Compliance Renewable Energy Development Incentives (SB 1496) Remove New Spending for Office of Offshore Wind Remove New Spending for Office of Offshore Wind Repartment of Professional and Occupational Regulation Regulation Regulation Virginia Employment Commission	19		Administrative Support for Virginia Telecommunication Initiative	\$	-	\$	250,000	\$	250,000
Remove Increase for VOSH Compliance   \$ - \$ (1,429,000) \$ (1,429,000) \$ (2,000,000) \$	20		Study on Local Animal Control Programs					La	nguage
Department Of Mines, Minerals and Energy Renewable Energy Development Incentives (SB 1496) Remove New Spending for Office of Offshore Wind Repartment of Professional and Occupational Regulation Electronic Credentials Remove New Spending for Office of Offshore Wind Language Virginia Employment Commission	21	Dep	partment of Labor and Industry	•					
Renewable Energy Development Incentives (SB 1496) \$ (10,000,000) \$ 1,000,000 \$ (9,000,000) \$ Remove New Spending for Office of Offshore Wind \$ - \$ (250,000) \$ (25	22		Remove Increase for VOSH Compliance	\$	-	\$	(1,429,000)	\$	(1,429,000)
Remove New Spending for Office of Offshore Wind \$ - \$ (250,000) \$ (250,000) \$  Department of Professional and Occupational Regulation  Electronic Credentials Language  Virginia Employment Commission	23	Dep	partment Of Mines, Minerals and Energy	•					
Department of Professional and Occupational Regulation   Language     Electronic Credentials   Language     Virginia Employment Commission	24		Renewable Energy Development Incentives (SB 1496)	\$	(10,000,000)	\$	1,000,000	\$	(9,000,000)
Department of Professional and Occupational Regulation   Language     Electronic Credentials   Language     Virginia Employment Commission	25		Remove New Spending for Office of Offshore Wind	\$	-	\$	(250,000)	\$	(250,000)
27 Electronic Credentials Language 28 Virginia Employment Commission	26			<u> </u>			. ,	1	· /
28 Virginia Employment Commission	27							La	nguage
	28	Vir	ginia Employment Commission	1		<u> </u>			<u> </u>
	29		Remove New Spending for Workforce Dashboard	\$	(124,635)	\$	(1,884,070)	\$	(2,008,705)

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# Report of the Subcommittee on Economic Development and Natural Resources

(Recommended Amendments to SB 1100, As Introduced)

•			SB 1100						
		Amendment		FY 2019		FY 2020		Biennium	
30	Vir	ginia Economic Development Partnership							
31		Virginia Business Ready Sites Program	Ş	, , ,	\$	1,000,000	\$	(18,000,000)	
32		Commonwealth Center for Advanced Manufacturing	S	-	\$	920,000	\$	920,000	
33	Vii	ginia Tourism Authority							
34		Heart of Appalachia Tourism Initiatives	Ç	(200,000)	\$	-	\$	(200,000)	
35		Spearhead Trails Veteran's Rehabilitation Program	Ç	(25,000)	\$	25,000	\$	-	
36		ATURAL RESOURCES							
37	Sec	cretary of Natural Resources							
38		Capital Bike Trail Stakeholder Group					La	nguage	
39	De	partment Of Conservation And Recreation							
40		Reverse Supplemental WQIF Deposit	S	(20,000,000)	\$	(15,031,151)	\$	(35,031,151)	
41		College Lake Dam Emergency Repair Matching Grant	S	-	\$	5,000,000	\$	5,000,000	
42		First Landing State Park Bike Trails	C	-	\$	50,000	\$	50,000	
43		Brandy Station & Cedar Mountain Battlefield Review	S	-	\$	-	La	nguage	
44		Reverse Land Conservation Foundation Increase	S	(5,500,000)	\$	(5,500,000)	\$	(11,000,000)	
45		Reverse New Lewis & Clark Trail Initiative	9	-	\$	(125,000)	\$	(125,000)	
46		Reinstate VOF Statutory Distribution Formula					La	Language	
47	De	partment Of Environmental Quality	-						
48		Stormwater Management Review: Voluntary Fee					La	nguage	
49		VPDES Discharge Permit Compliance Schedule					La	nguage	
50		Acceptable Ammonia Levels					La	nguage	
51		Reverse New Regulatory & Permitting Positions	9	(150,000)	\$	(1,404,056)	\$	(1,554,056)	
52		Reverse Additional SLAF Deposit	S	-	\$	(50,000,000)	\$	(50,000,000)	
53	De	partment Of Historic Resources	_						
54		Historical African American Cemeteries: Hampton (SB 1128)	9	-	\$	3,855	\$	3,855	
55	Ma	rine Resources Commission	_						
56		Reverse Additional Oyster Program Funding	Ş	-	\$	(1,000,000)	\$	(1,000,000)	
57	OT	THER SUBCOMMITTEE ACTIONS	<b>'</b>						
58	Of	fice of the Governor							
59		Secretary of Workforce Development					La	nguage	
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# Report of the Subcommittee on Economic Development and Natural Resources

(Recommended Amendments to SB 1100, As Introduced)

			SB 1100				
		Amendment	FY 2019	FY 2020	Biennium		
60	Sec	cretary of Finance					
61		Machinery and Tools Tax Report			Language		
62	Department of Accounts Transfer Payments						
63		Remove Authorization to Use Revenue Reserve for Economic Development Incentives			Language		
64	Tra	nnsfers					
65		Transfer Communications Sales and Use Tax Revenues to General Fund	\$ -	\$ 2,000,000	\$ 2,000,000		
66	Ad	justments and Modifications to Tax Collections					
67		Tobacco Tax Study			Language		

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#### Economic Development and Natural Resources - SB 1100

Item 103 #1s

### **Appropriate Semiconductor Manufacturing Grant Payment**

<b>Commerce and Trade</b>	FY18-19	FY19-20	
Economic Development Incentive Payments	\$0	\$50,000,000	GF

#### Language:

Page 99, line 47, strike "\$43,823,498" and insert "\$93,823,498".

Page 102, after line 43, insert:

"J. Out of the amounts in this Item, \$50,000,000 the second year from the general fund shall be deposited to the Semiconductor Manufacturing Grant Fund for the award of grants to a qualified semiconductor manufacturing company in a qualified locality in accordance with legislation enacted by the 2019 General Assembly and subject to performance metrics agreed to in a memorandum of understanding with the Commonwealth."

### **Explanation:**

(This amendment appropriates \$50.0 million GF the second year to the Semiconductor Manufacturing Grant Fund pursuant to Senate Bill 1370 and subject to the terms agreed to in a memorandum of understanding between a qualified manufacturing company and the Commonwealth.)

Item 117 #1s

### **Renewable Energy Development Incentives - SB 1496**

Commerce and Trade	FY18-19	FY19-20	
Department of Mines, Minerals and Energy	(\$10,000,000)	\$1,000,000	GF

### Language:

Page 111, line 3, strike "\$13,116,931" and insert "\$3,116,931".

Page 111, line 3, strike "\$3,503,931" and insert "\$4,503,931".

Page 111, strike lines 31 through 36, and insert:

"D. Out of the amounts in this Item, \$1,000,000 the second year from the general fund shall be deposited to the Installed Solar Energy Equipment Program Grant Fund and used to award grants to businesses that on or after July 1, 2019, construct, purchase, or lease solar energy equipment and place such equipment in service on certain nonresidential real property, pursuant to Senate Bill 1496, as enacted by the 2019

General Assembly."

### **Explanation:**

(This amendment provides \$1.0 million GF the second year to be deposited to the Installed Solar Energy Equipment Program Grant Fund and used to award grants to businesses that on or after July 1, 2019, construct, purchase, or lease solar energy equipment and place such equipment in service on certain nonresidential real property, subject to the requirements set forth in Senate Bill 1496. This amendment also removes language authorizing the development of a public/private partnership program to provide financing for energy efficiency and renewable energy loans to private and local government properties and entities.)

Item 361 #1s

### **Capital Bike Trail**

#### **Natural Resources**

Secretary of Natural Resources

Language

### Language:

Page 396, following line 37, insert:

"D. The Secretary of Natural Resources and the Secretary of Transportation, with the assistance of the Director of the Department of Conservation and Recreation and the Commissioner of Highways, shall convene a stakeholder group to assess the feasibility and costs associated with transferring sponsorship and maintenance support responsibilities for the Virginia Capital Trail from the Department of Transportation to the Department of Conservation and Recreation. The stakeholder group shall solicit input from affected stakeholders including the Virginia Capital Trail Foundation, trail user groups, and local government representatives from jurisdictions through which the trail traverses. The Secretary shall report to the Chairmen of the House Appropriations and Senate Finance Committees on the results of the assessment no later than October 1, 2019."

### **Explanation:**

(This amendment directs the Secretaries of Natural Resources and Transportation to investigate the feasibility of moving support for the Capital Bike Trail from VDOT to DCR.)

Item 362 #2s

College Lake Dam

Natural Resources FY18-19 FY19-20

### Economic Development and Natural Resources - SB 1100

Department of Conservation and Recreation

\$0

\$5,000,000

GF

### Language:

Page 396, line 45, strike "\$127,331,015" and insert "\$132,331,015".

Page 399, line 45, strike "\$732,147" and insert "\$5,732,147".

Page 399, after line 50, insert:

"2. Out of the amounts appropriated in this Item for the Dam Safety, Flood Prevention and Protection Assistance Fund, \$5,000,000 the second year from the general fund shall be provided to match local funding for lakebed stabilization, sediment control and removal, wetland creation, dam safety improvements, stream flow improvement, and other related costs in the College Lake watershed in the City of Lynchburg. This amount shall be matched by a local appropriation of at least \$5,000,000 prior to any disbursement from this Item." Page 399, line 51, strike "2." and insert "3.".

### **Explanation:**

(This amendment provides a one-time grant of \$5.0 million from the general fund to the City of Lynchburg to match local funding for sediment removal and other improvements to College Lake, a central stormwater basin in the City, which suffered significant damage in a severe rainfall event in August 2018. Damage from the rainfall event cost the City of Lynchburg more than \$30 million. The amount shall be matched by a local contribution.)

Item 363 #2s

#### **BSCM Battlefield Park**

#### **Natural Resources**

Department of Conservation and Recreation

Language

### Language:

Page 403, after line 5, insert:

"K. The Department of Conservation and Recreation shall review the Brandy Station and Cedar Mountain Battlefield properties and make recommendations to the Chairmen of the Senate Finance and House Appropriations Committees by October 1, 2019, on their suitability as a historical and recreational area pursuant to §10.1-200 et seq. Code of Virginia, or development as a state or regional park. In its review, the Department shall consider: (i.) management of the area or park by a combination of public and private entities, (ii.) potential user activities at the area or park including heritage tourism, primitive camping, fishing, bow hunting, boating, equestrian activities, biking and historical and military education, and (iii.) operation of the area or park with only those improvements minimally necessary for the activities listed herein and consistent with the preservation and protection of existing historic, cultural, archaeological and

#### Economic Development and Natural Resources - SB 1100

natural resources."

### **Explanation:**

(This amendment directs the Department of Conservation and Recreation to review the Brandy Station and Cedar Mountain Battlefield properties and make recommendations on their suitability as a historical and recreation area or for development as a state or regional park.)

Item 366 #3s

### **Acceptable Ammonia Levels**

#### Natural Resources

Department of Environmental Quality

Language

### Language:

Page 405, after line 22, insert:

"J. The Department of Environmental Quality shall prepare an update to its November 1, 2018 initial report entitled "Flexibilities for Virginia's Permitted Dischargers Implementing EPA's 2013 Nationally-Recommended Ammonia Criteria" pursuant to Enactment Clause 2 of Chapter 511 of the 2018 Acts of Assembly. The update shall expand the Department's previous identification of specific procedures and practices for ammonia criteria implementation to minimize their impact on Virginia sewerage systems or other treatment works, specifically by including all existing or potential permitting procedures and practices that are not prohibited by the Clean Water Act but which would provide relief to permitted dischargers. The Department shall report its findings to the Chairmen of the Senate Committee on Agriculture, Conservation and Natural Resources, the House Committee on Agriculture, Chesapeake and Natural Resources, the Senate Finance Committee, and the House Appropriations Committee no later than November 1, 2019."

### **Explanation:**

(This amendment directs DEQ to update its 2018 report on Ammonia Criteria to include existing or potential permitting procedures and practices that are not prohibited by the Clean Water Act but which would provide relief to permitted dischargers.)