Report of the Subcommittee on Transportation

Senate Finance Committee
Virginia General Assembly

February 3, 2019
Mr. Chairmen and Members of the Committee:

Your Transportation Subcommittee has reviewed the Governor’s proposed amendments for the agencies of the Transportation secretariat. I am pleased to present to you our recommendations that we believe will continue to keep Virginia positioned as a global leader in a technology-based economy.

To that end, we recommend strengthening our successful public-private partnerships with both the federal government and the commercial aerospace industry. We recommend additional targeted investments in the Virginia Commercial Space Flight Authority. We specifically recommend funding to complete construction of the small rocket launch facility, in partnership with Rocket Lab, and improving the capacity of the Wallop’s Island facility to handle testing of sea-based autonomous systems.

Additionally, the Subcommittee recommends that we begin planning today for the mobility needs of the future. We believe now is the time to begin evaluating mobility options along the Route 1 corridor, to assess the most cost-effective approaches to providing mass transit throughout one of our fastest growing regions.

Mr. Chairmen, this completes the report of your Transportation Subcommittee.
Respectfully Submitted,

The Honorable Frank W. Wagner, Chairman

The Honorable Richard L. Saslaw

The Honorable Stephen D. Newman

The Honorable Charles W. Carrico

The Honorable George L. Barker

The Honorable Siobhan S. Dunnivant
### Report of the Subcommittee on Transportation

(Recommended Amendments to SB 1100, As Introduced)

<table>
<thead>
<tr>
<th>Amendment</th>
<th>FY 2019</th>
<th>FY 2020</th>
<th>Biennium</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Virginia Commercial Spaceflight Authority</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Unmanned Facilities Access Improvements</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>3. Small Load LC-2 Pad Completion</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>4. Department of Motor Vehicles</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Driver's License Suspensions: SB 1013 &amp; SB 1613</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>6. Department of Rail and Public Transportation</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. Prioritization for Commonwealth Mass Transit Funds</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>8. Blue Line Extension Study</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>9. Shortline &amp; Excursion Railroad</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>10. Department of Transportation</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>11. Reverse Proposed Deposit to Virginia Transportation Infrastructure Bank</td>
<td>$ (75,000,000)</td>
<td>$ -</td>
<td>$ (75,000,000)</td>
</tr>
<tr>
<td>12. Mobility Talks International Conference</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>13. Park Access Roads</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
<tr>
<td>14. Route 29 Eastern Bypass Evaluation</td>
<td></td>
<td></td>
<td>Language</td>
</tr>
</tbody>
</table>
### DRAFT REPORT OF THE SUBCOMMITTEE ON TRANSPORTATION

(Recommended Amendments to SB 29 and SB 30, As Introduced)

<table>
<thead>
<tr>
<th>Amendment</th>
<th>NGF FY 2010</th>
<th>General Funds FY 2011</th>
<th>General Funds FY 2012</th>
<th>General Funds Biennium</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Department of Motor Vehicles</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Surcharge on Driver's License Fee of $10.00- temporary dedication to GF</td>
<td>$17,000,000</td>
<td>$17,000,000</td>
<td>$34,000,000</td>
<td></td>
</tr>
<tr>
<td>Surcharge on Vehicle Registration Fee of $10.00 - temporary dedication to GF</td>
<td>$62,000,000</td>
<td>$62,000,000</td>
<td>$124,000,000</td>
<td></td>
</tr>
<tr>
<td>Surcharge on Vehicle Titles of $10.00</td>
<td>$18,000,000</td>
<td>$18,000,000</td>
<td>$36,000,000</td>
<td></td>
</tr>
<tr>
<td>Phased Increase Motor Vehicle Sales &amp; Use Tax by 1% - temporary dedication to GF</td>
<td>$68,850,000</td>
<td>$137,700,000</td>
<td>$206,550,000</td>
<td></td>
</tr>
</tbody>
</table>

| **Department of Transportation** | | | | |
| Administrative efficiency in Secretary's Office - Revert to GF | $124,426 | $124,426 | $248,852 |
| Direct Rte 58 Debt Service from TTF - would require Code over-ride | $12,000,000 | $68,000,000 | $80,000,000 |

| **Department of Rail and Public Transportation** | | | | |
| Virginia Port Authority | | | | |
| Delay Payments in Lieu of Taxes - this is GF | $950,000 | $950,000 | $1,900,000 |

| **Department of Aviation** | | | | |
| **Motor Vehicle Dealer Board** | | | | |
| Increase Vehicle Dealer Licensing Fee by $1,000 - temporary dedication to GF | $3,750,000 | $3,750,000 | $7,500,000 |

| **Board of Towing and Recovery Operations** | | | | |
| Increase Towing Operator Licensing Fee - temporary dedication to GF | | | | |

### Part 3 (Transfers)

| **Department of State Police** | | | | |
| Increase vehicle inspection fee by $10 - temporary dedication to GF | $75,073,850 | $75,073,850 | $150,147,700 |

### Part 4 (General Provisions)

| Sub-Total - Transportation | 0 | $240,748,276 | $365,598,276 | $606,346,552 |
Unmanned Facilities Access Improvements

Transportation
Virginia Commercial Space Flight Authority

Language:
Page 455, line 6, insert "A."
Page 455, after line 9, insert:
"B. In addition to the amounts included in this Item, the Commonwealth Transportation Board shall transfer $8,500,000 in the second year from the Transportation Trust Fund to the Commonwealth Space Flight Fund to improve existing waterfront facilities for multimodal unmanned vehicle test operations, including small barge and research vessel access, and for the removal of trees adjacent to the existing airfield."

Explanation:
(This amendment provides a transfer of $8.5 million in the second year from the Transportation Trust Fund to the Commercial Spaceflight Fund for access improvements at the Mid-Atlantic Regional Spaceport.)

Small Load LC-2 Pad Completion

Transportation
Virginia Commercial Space Flight Authority

Language:
Page 455, line 6, insert "A."
Page 455, after line 9, insert:
"B. In addition to the amounts included in this Item, the Commonwealth Transportation Board shall transfer $2,500,000 in the second year from the Transportation Trust Fund to the Commonwealth Space Flight Fund for completion of launch pad LC-2."

Explanation:
(This amendment provides $2.5 million NGF in the second year for completion of the small rocket launch pad.)
Driver's License Suspension Provisions

Transportation
Department of Motor Vehicles

Language:
Page 459, following line 19, insert:
"Q. The appropriations included in this Item, Item 286, and any transfers pursuant to § 3-6.03, are deemed sufficient to satisfy the fourth enactment of Senate Bill 1013 and the fourth enactment of Senate Bill 1613 of the 2019 General Assembly."

Explanation:
(This amendment is a technical companion to address the appropriations contingency clause included in Senate Bill 1013 and Senate Bill 1613 of the 2019 General Assembly.)

Prioritization for the Commonwealth Mass Transit Fund

Transportation
Department of Rail and Public Transportation

Language:
Page 463, after line 4, insert:
"G. Notwithstanding the provisions of the ninth enactment of Chapters 854 and 856 of the 2018 Acts of Assembly, the prioritization process required by § 33.2-214.4 of the Code of Virginia for the allocation of transit operating assistance shall not be implemented prior to July 1, 2020, for use in the development of the Six-Year Improvement Program for fiscal years 2021 through 2026. The funding distribution formula developed through the prioritization process shall specifically address congestion mitigation metrics, by including factors such as passenger miles traveled and private passenger vehicles removed from roads, before any such funding distribution formula is implemented."

Explanation:
(This amendment delays the implementation of § 33.2-214.4 statewide prioritization for the Commonwealth Mass Transit Fund from July 1, 2019 to July 1, 2020, beginning with the fiscal year 2021-2026 Six Year Improvement Program, and requires that additional congestion reduction metrics, including passenger miles traveled, be included in the operation assistance...
Report of the Subcommittee on Transportation

Blue Line Extension Study

Transportation
Department of Rail and Public Transportation

Language:
Page 463, after line 4, insert:
"G. From the amounts in this Item for Public Transportation Programs, $2,000,000 in the second year from the unrestricted operating reserves of the Department shall be provided for the evaluation of enhanced public transportation services from the Franconia-Springfield Metro Station to Lorton, Potomac Mills, and Marine Corps Base Quantico in Prince William County, including the feasibility of extending the existing Metro Blue Line and other multimodal options such as bus rapid transit along Interstate 95 and U.S. Route 1."

Explanation:
(This amendment provides $2.0 million from the Department of Rail and Public Transportation's unrestricted operating reserves for the evaluation of enhanced public transportation services from the Franconia-Springfield Metro Station to Marine Corps Base Quantico in Prince William and Stafford Counties. The Department currently maintains approximately $10.0 million in unrestricted reserves.)

Shortline and Excursion Railroad

Transportation
Department of Rail and Public Transportation

Language:
Page 463, after line 26, insert:
"3. The Director of the Department of Rail and Public Transportation shall work with the Virginia Museum of Transportation to determine the feasibility of providing funding from the Shortline Railway Preservation and Development Program for improvements to a federally-classified shortline rail line, known as Roanoke Southern Railway LLC, located in Roanoke Virginia and transferred to the Museum from Norfolk Southern. The Director shall report on the
potential eligibility of the rail line and its proposed projects to the Chairmen of the House Appropriations and Senate Finance Committees no later than November 1, 2019."

**Explanation:**
(This amendment directs DRPT to investigate the eligibility of a rail line formerly owned by Norfolk Southern for receiving financial assistance from the Shortline Railway Preservation and Development Program.)

---

**Mobility Talks International Conference**

**Transportation**
Department of Transportation

**Language:**
Page 464, line 44, strike "A." and insert "A.1.".
Page 464, after line 47, insert:
"2. Included in the amounts in this Item, $50,000 the first year from the allocations to the Office of Intermodal Planning and Investment, is herein provided for sponsorship support of the fifth annual Mobility Talks International (MTI) Conference in April, 2019. The Director of the Office of Intermodal Planning and Investment shall actively engage connected and autonomous vehicle stakeholders in the Commonwealth in order to most effectively maximize the return on investment from participation in the MTI Conference for the operation of unmanned systems throughout Virginia."

**Explanation:**
(This amendment directs $50,000 from the Office of Intermodal Planning and Investment in FY 2019 to support the fifth annual Mobility Talks International (MTI) Conference being held in Washington, D.C. on April 3, 2019. MTI brings together industry leaders with policymakers from across the nation and around the world to exchange ideas on best practices related to the development and regulation of connected and autonomous vehicles.)

---

**Route 29 Eastern Bypass Evaluation**

**Transportation**
Department of Transportation

**Language**
Language:

Page 465, following line 17, insert:
"E. The Virginia Department of Transportation shall evaluate the feasibility of an eastern bypass for U.S. Route 29 around Charlottesville, Virginia. In conducting this evaluation, the Department shall review and catalog the land east of U.S. Route 29, consider the current traffic conditions on U.S. Route 29 in Charlottesville, meet with local business owners and employees of the University of Virginia and the University of Virginia Health System, and evaluate possible funding options for such development, including revenues from the potential sale of right of way properties acquired for the western bypass project that are not currently designated for other purposes. The Department shall complete its review by November 30, 2019 and provide a copy of its evaluation and recommendations to the Chairmen of the House Committees on Transportation and Appropriations and the Senate Committees on Transportation and Finance, no later than December 13, 2019."

Explanation:

(This amendment directs VDOT to review possible options for an eastern bypass for U.S. Route 29 around Charlottesville.)

Item 450 #1s

Reverse VTIB Deposit

<table>
<thead>
<tr>
<th>Transportation</th>
<th>FY18-19</th>
<th>FY19-20</th>
</tr>
</thead>
<tbody>
<tr>
<td>Department of Transportation</td>
<td>($75,000,000)</td>
<td>$0 GF</td>
</tr>
</tbody>
</table>

Language:

Page 465, line 19, strike "$2,982,209,244" and insert "$2,907,209,244".
Page 466, strike line 52 through line 53.
Page 467, strike line 1.

Explanation:

(This amendment reverses a proposed $75.0 million GF deposit to the Virginia Transportation Infrastructure Bank.)

Item 453 #1s

Park Access Roads

Transportation

February 3, 2019
Department of Transportation

Language:

Page 468, line 29, after "." insert:
"It is the intent of the General Assembly that funds allocated by the Commonwealth Transportation Board for Recreational Access Roads in this Item shall be prioritized for handicapped accessibility improvements at Virginia State Parks, including improvements to handicapped access points and parking facility enhancements as may be requested by the Department of Conservation and Recreation."

Explanation:
(This amendment directs the Commonwealth Transportation Board to prioritize recreational access road funding for projects that improve handicapped access at State Park facilities.)