# Report of the House Appropriations Subcommittee

on

### General Government



House Bill 1500

February 3, 2013

# REPORT OF THE SUBCOMMITTEE on GENERAL GOVERNMENT

#### Mr. Chairman and Members of the Committee:

I am pleased to present to you today the recommendations of the General Government Subcommittee. Consistent with the principles that have been consistently espoused by Chairman Putney the General Government Subcommittee's recommendations were developed with the goal of keeping Virginia's budget in structural balance; limiting our future financial commitments to the greatest extent possible while identifying proposals to make our government more efficient and responsive to our citizens.

With these goals in mind, the number one goal of this subcommittee was to improve upon the Governor's proposal to provide \$50 million in FY 2014 as a prepayment towards the required 2014-16 rainy day deposits, which is estimated at \$370 million. I am extremely pleased the subcommittee is recommending a total prepayment of \$95 million in FY 2014. Prepaying these required deposits will provide the Commonwealth flexibility going forward as we face uncertainty in Washington and the economy.

As has been the case since the judicial vacancy freeze was first implemented, the subcommittee spent a significant amount of time examining the judicial vacancies and the current caseloads for each individual circuit or district. After considerable discussion and analysis, we are recommending that you authorize the filling of thirty-two additional judgeships, more than half of the judgeships which are currently frozen.

We attempted to balance the need to fill judgeships with the need to keep some positions vacant to ensure that the there is sufficient flexibility in the system to reform the system based on the weighted caseload study that will be completed in the fall. Mr. Chairman and fellow Committee members, I will ask staff to take you through our detailed recommendations, and then I hope it will be your pleasure to adopt our Subcommittee report.

## Respectfully Submitted by the House Appropriations Subcommittee on General Government:

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John M. O'Bannon, III	Robert Tata
Riley E. Ingram	Christopher K. Peace
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#### HB 1500 Amendment

General <u>Fund</u>

#### 2012-14 Biennium Nongeneral <u>Fund</u>

<u>FTE</u>

#### **General Government**

General Assembly		
Correct Language Related to Board Member's Compensation	Language	
Capitol Square Preservation Council		
Correct Printing Issues in Introduced Budget Bill	Language	
Funding for Capitol Square Preservation Council	160,000	1.00
Dr. Martin Luther King Jr. Memorial Commission		
Correct Printing Issues in Introduced Budget Bill	Language	
Division of Legislative Services		
Correct Printing Issues in Introduced Budget Bill - JCHC	Language	
Virginia Code Commission		
Correct Printing Issues in Introduced Budget Bill	Language	
Division of Legislative Services		
Correct Printing Issues in Introduced Budget Bill - Youth Com.	Language	
Correct Printing Issues in Introduced Budget Bill - Crime Comm.	Language	
Autism Advisory Council		
Correct printing issues in Introduced Budget Bill	Language	
Legislative Reversion Clearing Account		
Reversion of Legislative Balances	Language	
Circuit Courts		
HB 2093 - Create Judgeship in 15th Circuit	245,242	
Judicial Department Reversion Clearing Account		
Fund Critically Needed Judgeship	Language	
Revert Indigent Defense Commission Balances	Language	
Office of Attorney General		
Increased Staffing for Tobacco Enforcement	250,000	3.00
Office of State Inspector General		
Prohibit Transfer of Positions	Language	
Ajdust Funding for New Office of Inspector General	(677,959)	(5.00)
Department of General Services		
Capture Savings for Vacant Position Pursuant to FICAS System	(175,000)	(1.00)
Department of Account Transfer Payments		
Funding for 2014-16 Rainy Day Deposit	45,000,000	
Department Of Taxation		
Language Related to Electronic Filing For Tobacco Tax	Language	
Part 3: Transfers		
VASAP Balances - Support Substance Abuse Treatment	Language	
Part 3: Adjustments and Modifications to Fees		
Modify Language Pursuant to the Distribution of Fines and Fees	Language	
Part 4: StateWide Plans		
Clarify Lang Limit on Hours of Part Time Workers	Language	
Total General Government	44,802,283	

General Government - Independent Subcommittee

Item 1 #1h

#### Legislative Department

General Assembly Of Virginia

Language

#### Language:

Page 6, after line 52, insert:

"A citizen member who is also currently a treasurer, sheriff, clerk of court, commissioner of the revenue, or attorney for the Commonwealth by reason of election of the qualified county or city voters shall not be entitled to compensation under this paragraph and shall be limited to reimbursement for his reasonable and necessary expenses incurred, which shall be reimbursed within the budget already established by the Compensation Board and in the same manner as other reasonable and necessary expenses of his office are reimbursed. Full-time employees of one of the foregoing constitutional offices shall also not be entitled to compensation under this paragraph and shall be limited to reimbursement for their reasonable and necessary expenses incurred, which shall be reimbursed within the budget already established by the Compensation Board and in the same manner as other reasonable and necessary expenses of the constitutional office are reimbursed."

#### **Explanation:**

(This amendment clarifies that constitutional officers or their full-time employees would not be paid separate compensation for their attendance as a member of a (i) legislative board, commission, authority, council, or other body, or (ii) joint legislative committee or subcommittee which is consistent with the policy for state employees.)

General Government - Independent Subcommittee

Item 7 #1h

#### **Legislative Department**

Capitol Square Preservation Council

Language

#### Language:

Page 11, delete lines 35 through 39.

#### **Explanation:**

(This amendment removes redundant subtotals that were inadvertently printed in the introduced bill.)

General Government - Independent Subcommittee

Item 7 #2h

Legislative	Department
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Capitol Square Preservation

**FY 12-13 FY 13-14** \$0 \$160,000

0.00

\$160,000 GF 1.00 FTE

#### Language:

Page 11, line 32, strike "\$0" and insert "\$160,000".

#### **Explanation:**

(This amendment restores \$160,000 from the general fund and one position the second year for the Capitol Square Preservation Council.)

General Government - Independent Subcommittee

Item 10 #1h

#### Legislative Department

Dr. Martin Luther King, Jr. Memorial Commission

Language

#### Language:

Page 12, delete lines 23 through 28.

#### **Explanation:**

(This amendment removes redundant subtotals that were inadvertently printed in the introduced bill.)

General Government - Independent Subcommittee

Item 11 #1h

#### Legislative Department

Division Of Legislative Services

Language

#### Language:

Page 12, delete line line 28.

Page 12, delete lines 30 through 33.

#### **Explanation:**

(This amendment removes redundant subtotals and an agency title that was inadvertently printed in the introduced bill.)

General Government - Independent Subcommittee

Item 16 #1h

#### Legislative Department

Virginia Code Commission

Language

#### Language:

Page 14, delete lines 4 through 9.

#### **Explanation:**

(This amendment removes redundant subtotals that were inadvertently printed in the introduced bill.)

General Government - Independent Subcommittee

Item 17 #1h

#### Legislative Department

Division Of Legislative Services

Language

#### Language:

Page 14, delete line 10.

Page 14, delete lines 12 through 15.

#### **Explanation:**

(This amendment removes redundant subtotals and an agency title that was inadvertently printed in the introduced bill.)

General Government - Independent Subcommittee

Item 18 #1h

#### Legislative Department

Division Of Legislative Services

Language

#### Language:

Page 14, delete line 16.

Page 14, delete lines 18 through 23.

#### **Explanation:**

(This amendment removes redundant subtotals and an agency title that was inadvertently printed in the introduced bill.)

General Government - Independent Subcommittee

Item 30 #1h

#### **Legislative Department**

Autism Advisory Council

Language

#### Language:

Page 17, lines 18, delete "Virginia Freedom of Information" and insert:

"Division of Legislative Services".

Page 17, line 19, delete "Advisory Council".

#### **Explanation:**

(This amendment corrects the title of the agency in the grand total for the Division of Legislative Services.)

General Government - Independent Subcommittee

Item 33 #1h

#### **Legislative Department**

Legislative Department Reversion Clearing Account

Language

#### Language:

Page 21, after line 5, insert:

"On or before June 30, 2013, the Committee on Joint Rules shall authorize the reversion to the general fund of \$1,625,771 representing savings generated by legislative agencies in the first year. The total savings amount includes estimated savings within the legislative agencies of:

Legislative Agency	<b>Estimated Savings</b>
Auditor of Public Accounts (133)	\$900,000
Virginia Coal and Energy Commission (118)	\$171,135
Virginia Code Commission (108)	\$30,237
Division of Legislative Services (107)	\$115,170
Capitol Police (961)	\$267,569
Disability Commission (837)	\$38,568
Joint Commission on Technology and Science (847)	\$50,000
Small Business Commission (862)	\$22,882
Commission on Electric Utility Regulation (863)	\$9,999
Autism Advisory Council (871)	\$6,300
State Water Commission (971)	\$13,911".

#### **Explanation:**

(This amendment authorizes the reversion of legislative agency savings to the general fund.)

General Government - Independent Subcommittee

Item 42 #1h

GF

**Judicial Department** 

FY 12-13

FY 13-14

Circuit Courts

\$0

\$245,242

#### Language:

Page 25, line 24, strike "\$103,430,987" and insert "\$103,676,229".

Page 27, after line 6 insert:

"H. The provisions of Item 53 of this act shall not apply to the judgeship created pursuant to the passage of House Bill 2093 of the 2013 General Assembly Session."

#### **Explanation:**

(This amendment funds an additional judgeships for the 15th judicial circuit pursuant to enactment of house bill 2093 of the 2013 General Assembly Session. The caseload per judgeship in the 15th judicial circuit is currently 46 percent above the statewide average.)

General Government - Independent Subcommittee

Item 53 #2h

#### **Judicial Department**

Judicial Department Reversion Clearing Account

Language

#### Language:

Page 37, after line 24, insert:

"B. On or before June 30, 2013, the Director of the Department of Planning and Budget shall authorize the reversion to the general fund of \$38,000, representing additional savings generated within the Indigent Defense Commission."

#### **Explanation:**

(This amendment reverts \$38,000 in fiscal year end June 30, 2012 general fund balances for the Indigent Defense Commission.)

General Government - Independent Subcommittee

Item 61 #1h

<b>Executive Offices</b>	FY 12-13	FY 13-14	
Attorney General And Department	\$0	\$250,000	GF
Of Law	0.00	3.00	FTE

#### Language:

Page 40, line 33, strike "\$3,270,910" and insert "\$3,520,910".

#### **Explanation:**

(This amendment provides \$250,000 from the general fund and 3.0 FTEs in the second year for the Office of Attorney General for enhanced enforcement regarding tobacco tax enforcement.)

General Government - Independent Subcommittee

Item 64.05 #1h

#### **Executive Offices**

Office Of The State Inspector General

Language

#### Language:

Page 43, after line 38, insert:

"G. The Office of the State Inspector General shall retain all of the positions transferred to the Office from other executive branch agencies to effectuate the responsibilities of the Office as prescribed in the Code of Virginia."

#### **Explanation:**

(This amendment states that the Office of the State Inspector General shall retain all of the positions which have been transferred to it from other state agencies.)

General Government - I	Independent	Subcommittee
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Item 64.05 #2h

<b>Executive Offices</b>	FY 12-13	FY 13-14	
Office Of The State Inspector	\$0	(\$677,959)	GF
General	0.00	-5.00	FTE

#### Language:

Page 42, line 40, strike "\$6,542,624" and insert "\$5,864,665".

#### **Explanation:**

(This amendment reduces funding for new staffing for the Office of the State Inspector General included in the introduced budget. Funding for fifty-four positions is being transferred from other executive branch agencies and as a result additional funding is not necessary.)

General Government - Independent Subcommittee		Item 79 #1h	
Administration	FY 12-13	FY 13-14	
Department Of General Services	\$0	(\$175,000)	GF
_	0.00	-1.00	FTE

#### Language:

Page 63, line 18, strike "\$4,875,507" and insert "\$4,700,507".

#### **Explanation:**

(This amendment realizes \$175,000 from the general fund in savings and eliminates one vacant FTE position the second year. The position was designated for the operation of the Facility Inventory and Condition System but has remained vacant.)

General Government - Independent Subcommittee
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Item 266 #1h

Finance	FY 12-13	FY 13-14	
Department Of Accounts Transfer	\$0	\$45,000,000	GF
Payments			

#### Language:

Page 220, line 30, strike "\$294,645,117" and insert "\$339,645,117".

Page 221, line 1, strike "\$50,000,000" and insert "\$95,000,000".

Page 221, line 7, strike "\$50,000,000" and insert "\$95,000,000".

#### **Explanation:**

(This amendment provides \$45.0 million from the general fund in the second year to increase from \$50.0 million to \$95.0 million the advance payment towards the required rainy day deposits for the 2014-2016 biennium. The estimated total required deposits for the 2014-2016 biennium is in excess of \$370 million.)

General Government - Independent Subcommittee

Item 273 #1h

#### Finance

Department Of Taxation

Language

#### Language:

Page 231, after line 7, insert:

"R. The Department of Taxation with input from tax stamp providers, tobacco wholesalers, the Attorney General's Office and tobacco manufacturers, shall develop a plan for implementing an electronic-filing system for tobacco related reports. The Department shall conclude their work and make the plan available to the Chairmen of the House Appropriations Committee and Senate Finance Committee, and the Secretary of Finance no later than December 1, 2013."

#### **Explanation:**

(This amendment instructs the Tax Department to work with interested parties to develop an electronic filing system for tobacco related tax processes.)

General Government - Independent Subcommittee

Item 3-1.01 #2h

#### **Transfers**

**Interfund Transfers** 

Language

\$0".

#### Language:

Page 476, after line 40, insert:

8. Commission on The Virginia Alcohol Safety Action Program (Special)

For expenses incurred for care, treatment, study
and rehabilitation of alcoholics by the Department
of Behavioral Health and Developmental Services
and other state agencies.

\$600,000

Page 476, after line 41, strike "\$74,961,467" \$74,961,467" and insert:

"\$75,561,467" \$\$74,961,467".

#### **Explanation:**

(This amendment transfers \$600,000 in nongeneral fund balances within the Commission on the Virginia Alcohol Safety Action Program to support expenses incurred by the Department of Behavioral Health and Developmental Services to support treatment and rehabilitation of those suffering from substance abuse.)

General Government - Independent Subcommittee

Item 3-6.05 #1h

#### Adjustments and Modifications to Fees

Deposit of Fines and Fees

Language

#### Language:

Page 492, line 16, after "treasury." insert:

"The State Comptroller shall promptly and without delay transmit any and all non-withheld local fees and fines to the locality's treasury not later than sixty (60) days after these fines and fees were deposited and recorded in the state treasury by the District Courts. Furthermore, the State Comptroller and the Executive Secretary of the Supreme Court shall work with the District Courts and the localities to develop a process to provide the localities a complete accounting of when these fees were collected."

#### **Explanation:**

(This amendment modifies language included in Chapter 3 pursuant to the distribution of local fines and fees from those localities where more than 50 percent of their collections were written to local ordinances. The new language is intended to clarify the timeliness of the reimbursement to the localities of their portion of the fines and fees.)

General Government - Independent Subcommittee

Item 4-7.01 #1h

#### **Statewide Plans**

Manpower Control Program

Language

#### Language:

Page 535, line 40, after "month" insert:

"over a 12 month period".

#### **Explanation:**

(This amendment clarifies language in the introduced budget limiting the number of hours that can be work by part time employees. The language clarifies that the limit of less than an average of 30 hours a week shall be calculated based on the average over an entire 12 month period.)