

Report of the Subcommittee on Health and Human Resources

Senate Finance Committee Virginia General Assembly

February 21, 2010



Mr. Chairman,

I want to begin my comments by thanking the members on the Health and Human Resources Subcommittee not only for their hard work but also for their insight that budget reductions are more than "ink and paper"... they are actions that affect the lives of our aged, disabled and poor citizens. We hope to be able to mitigate the pain with additional federal Medicaid funds. But for now, our actions do include service reductions and mothballing of some programs. I hope we never have to face decisions like this again.

The budget came to us with a proposal that car tax relief be afforded a lower priority than the human resources safety net and public education funding. However, it was greeted with a veto threat if every dollar of car tax relief was not restored. The Governor's stance left us with a \$1.9 billion budget hole in what had been a balanced budget. We have been working for the past few weeks to restore that balance.

Only last week did the Governor and his staff begin "discussing" his budget proposals with the Senate, including freezing health care services for 29,000 low-income children and pregnant women and removing waiver services for the elderly and disabled and eliminating access to inpatient mental health treatment at state facilities. These are proposals that we simply cannot accept. It is clear to me that the public would not endorse those proposals and that is why our deliberations are meant to be aired well in advance of legislative action. It is our job as policymakers to fully understand the implications of what is being proposed.

The report that I deliver weighs the alternatives and does the best that it can to minimize job loss and related service interruptions under the constraint that one sacred cow survives. Let me summarize our proposals:

Budget restores funding for the health care safety net

The demand for health care services is at an all-time high. Community health centers told us that they have seen almost 79,000 NEW patients in 2009. And the free clinics expect to serve 9,000 additional patients in 2010. Now is not the time to pull the rug from under these safety net providers or the Virginia Health Care Foundation that helps expand access to health and dental services across our Commonwealth. Accordingly, we restored funding for these three providers, and we did <u>not</u> eliminate local health department funding for dental services, as proposed by the governor.

Budget maintains access to Inpatient Treatment at State Facilities

We propose that access to acute mental health treatment for children and adolescents at the Commonwealth Center for Children and Adolescents be continued, but we do set in motion a process to reduce the under-utilized capacity at the 48-bed facility in Staunton. This restoration alone will save 100 jobs. While funding is not restored for the adolescent facility in Marion, additional resources provided will be available to adolescents who require services in southwest Virginia as well as other parts of the Commonwealth.

Just three years removed from the tragic events at Virginia Tech in April 2007, our proposal maintains treatment capacity at state mental health facilities. We cannot endorse the Governor's proposal to close 236 of 1,500 treatment beds at state facilities, resulting in the elimination of more than 400 jobs. Finally, the Senate has led an effort in recent years to divert individuals with mental illness from placement in our jails and prisons. Funding is restored for these effective treatment services.

Budget makes additional reductions, if enhanced federal Medicaid funding is not provided

Recently, we heard from providers awaiting the next round of budget reductions. The hospital industry estimated that more than 6,000 would be affected by additional cuts. Community services boards figured that nearly 1,400 jobs would be lost if further reductions were made. And with the recent suggestion that consumer-directed care be eliminated, the Virginia Association of Personal Care Assistants reports that 14,000 providers could be affected. We opted not to make it even harder for the Commonwealth to regain our economic momentum and rejected those ideas.

Thursday evening the Subcommittee was informed that the Obama Administration decided to apply the enhanced Medicaid match rate to the state's Medicare Part D "clawback" payment. In effect, this "frees up" \$86 million in state funds that will be replaced with federal funding. These resources allow us to restore provider reimbursement rates that otherwise would have been reduced.

We remain hopeful that Congress and the new administration will quickly pass a six-month extension of enhanced Medicaid funding which would allow us to delay further reductions in this budget. However, it would be irresponsible to budget these additional resources that may not materialize.

Accordingly, language is added to a number of budget reductions, primarily related to provider rates and eligibility, that would NOT go into effect if additional federal Medicaid funding is provided.

In Summary

Mr. Chairman, I would love to say that I embrace all of the proposals in this budget. I cannot. I expect many of you would agree. However, our responsibility is to balance the budget within the constraints placed upon us. Budgets are a reflection of our priorities, our choices if you will. Given the choices that have been made, this report does just that.

		Budget Recommendations (SFC HHR Subcommittee) of the General Assembly	GF		GF		GF		GF
Line	9	Spending (Savings)	FY 2010		FY 2011		FY 2012		Biennium
									_
1	SHHR	Allocation of Child Advocacy Center Funding							Language
2	SHHR	Report on Local DSS Efficiencies							Language
3		Report on Agency Fund Balances							Language
4	SHHR	Health Information Technology Reporting Requirements							Language
5	CSA	Match Rate for Contiguous Localities		Φ.	(2 000 000)	Φ.	(4.000.000)	ф	Language
6	CSA	Increase Local Share of Medicaid-funded Residential Services		\$	(2,000,000)	\$	(4,000,000)	\$	(6,000,000)
7	Aging	Care Coordination for the Elderly	Language	Φ.	(55 000)	Φ.	(55 000)	ф	Language
8	Aging	Eliminate funding for Non-State Agency (Bedford Ride)		\$	(57,089)		(57,089)		(114,178)
9	Aging	Reduce funding for Care Coordination Services		\$	(337,250)		(337,250)		(674,500)
10	Health	Supplant Funding for Environmental Health Services with NGF		\$	(2,274,924)	\$	(2,274,924)	\$	(4,549,848)
11		Transfer \$4 for Life Funding to State Police							NGF
12	Health	Technical: Reinstate Language Continuing Savings Strategy							Language
13	Health	Technical: Delete Office of Licensure & Certification Fee Language	T						Language
14		Restriction of COPN for Additional Psychiatric Beds in PD 8	Language						Language
15		Regional Health Planning Agencies and COPN Fees							NGF
16	Health	Technical: Add Office of Licensure & Certification Fee Language							NGF
17	Health	Technical: Delete Appropriation Language for Resources Mothers							Language
18	Health	Local Restaurant Reinspection Fee Authorization							Language
19	Health	Technical: Correct Fee Language		Φ.	400.055	Φ.	400.055	ф	Language
20	Health	Restore Funding for Virginia Health Care Foundation		\$	408,057	\$	408,057	\$	816,114
21		Restore Funding for Free Clinics		\$	319,640	\$	319,640	\$	639,280
22		Reduce Funding for Community Health Centers		\$	240,875	\$	240,875	\$	481,750
23	Health	Eliminate Funding for Non-State Agency (Patient Advocate Foundation)		\$	(191,250)		(191,250)		(382,500)
24		Eliminate Funding for Non-State Agency (Bedford Hospice House)		\$	(76,500)		(76,500)		(153,000)
25	Health	Remove one-time funding for Obstetrical Services Pilot		\$	(63,750)		(63,750)		(127,500)
26	Health	Reduce Minority Health and Public Policy Position (McDonnell)		\$	(38,900)		(38,900)		(77,800)
27	Health	Eliminate dental hygenist loan repayment program (McDonnell)		\$	(33,000)		(33,000)		(66,000)
28		Eliminate health care worker management position (McDonnell)		\$	(20,000)		(20,000)		(40,000)
29		Eliminate technology specialist (OMH&PHP) (McDonnell)		\$	(35,900)		(51,700)		(87,600)
30		Eliminate program support technician (OMH&PHP) (McDonnell)		\$	(25,000)		(38,800)		(63,800)
31		Restore Funding for Sickle Cell Services in Family Health		\$	35,000	\$	35,000	\$	70,000
32	Health	Restore Funding for community-based sickle cell grants		\$	13,500	\$	13,500	\$	27,000

		GF	GF	GF	GF
Line	Spending (Savings)	FY 2010	FY 2011	FY 2012	Biennium
22 DMAG	Constant CE for EAMIC with NCE from VTCE (EV 2012)		¢ 1.070.124	¢ (1,005,427)	¢ (16.212)
	Supplant GF for FAMIS with NGF from VTSF (FY 2012) CHIP Enrollment and Retention Provisions		\$ 1,979,124	\$ (1,995,437)	\$ (16,313) Language
	DME Changes: Competitive Bidding of Incontinence Supplies (FY 2012)		¢	\$ (829,784)	
	Exempt Behavioral Health Drugs from Medicaid PDL		\$ - \$ 989,396	\$ (829,784) \$ 1,119,227	\$ (829,784) \$ 2,108,623
	Delay reduction for long-stay hospital rates		\$ 449,298	\$ 1,119,227	\$ 2,103,023 \$ 449,298
	Delay Elimination of Medicaid Podiatry Services		\$ 430,950	· ·	\$ 430,950
	Adjust Funding for Virginia Health Care Fund (Tobacco Taxes)	\$ (14,723,331)	\$ (11,123,331)		\$ (22,246,662)
	Reciprocal Payments for Out-of-State Hospitals	\$ (14,723,331)	\$ (2,253,620)		\$ (22,240,002) \$ (5,218,910)
	Restore 50% of DSH Funding for Out-of-State Hospitals		\$ 1,242,826		\$ (3,216,910) \$ 2,525,422
	Restore Out-of-State DSH Reduction to Virginia Hospitals		\$ 1,242,826		\$ 2,525,423
	Intensive In-Home Services Reimbursement Rates		Ψ 1,242,020	φ 1,202,377	Language
	Modify IME Requirements for Out of State Hospitals		\$ (1,695,182)	\$ (1,917,627)	\$ (3,612,809)
	Family Planning Waiver for Cervical Cancer Vaccines		Ψ (1,055,102)	ψ (1,517,027)	Language
	Reduce Administrative Costs by 10 percent		\$ (1,542,400)	\$ (1,542,400)	
	Environmental Modification and Assistive Technology		\$ (276,385)		
	Adjust Funding for Virginia Health Care Fund		(= , = , = =)	+ (===,===)	Language
	Reduce managed care rates by 4 (July 1, 2011)		\$ -	\$ (41,755,278)	
	Reduce inpatient hospital rates by 4 (July 1, 2011)		\$ -	\$ (24,164,264)	\$ (24,164,264)
	Reduce outpatient hospital rates by 4 (July 1, 2011)		\$ -	\$ (10,802,339)	\$ (10,802,339)
	Reduce nursing facility rates by 4 (July 1, 2011)		\$ -		
	Reduce practitioners fees by 4 (July 1, 2011)		\$ -	\$ (14,714,275)	\$ (14,714,275)
	Reduce dental service rates by 4% (McDonnell) (July 1, 2011)		\$ -	\$ (2,334,840)	\$ (2,334,840)
55 DMAS	Reduce pharmacy dispensing fee by \$0.25 to \$3.50		\$ (449,465)	\$ (523,579)	\$ (973,044)
56 DMAS	Reduce Aged, Blind & Disabled Eligibility to 75% of FPG		\$ -	\$ (36,167,138)	\$ (36,167,138)
57 DMAS	Medicaid Impact of Auxiliary Grant Reduction		\$ -	\$ (623,520)	
58 DMAS	Medically Needy Income Limits		\$ -	\$ (563,081)	\$ (563,081)
	Reduce eligibility to 250 percent of Supplemental Security Income		\$ -	\$ (36,440,810)	\$ (36,440,810)
	Reduce GF Share of Medicare Part D Clawback Payment		\$ (85,736,111)	\$ -	\$ (85,736,111)
61 DMAS	Technical: Indirect Medical Education Clarification				Language
	Contingent Restoration of Community-Based Waivers				Language
	Technical: Correct Appropriation for Virginia Health Care Fund				Language
	Technical: Correct Distribution of Central Accounts Transfer				Language
	Technical: Limit Money Follows the Person Waiver Slots				Language
66 DMAS	Contingent Restoration of Nursing Facility Inflation				Language

			GF	\mathbf{GF}	GF	GF
Line	9	Spending (Savings)	FY 2010	FY 2011	FY 2012	Biennium
						_
		Contingent Restoration of Inpatient Hospital Inflation				Language
68		Contingent Restoration to Teaching Hospitals				Language
69		Technical: Correct Distribution of Central Accounts Transfer				Language
70		Streamline Responsibility and Reporting from CSBs				Language
71		Commonwealth Center for Children and Adolescents				Language
72		Mental Health Treatment for Children and Adolescents				Language
73		Streamline Responsibility and Reporting from CSBs				Language
74		Reduce jail diversion services		\$ 700,000	\$,	\$ 1,400,000
75		Eliminate Funding for Non-State Agency (Holiday House)		\$ (100,000)	\$ (100,000)	\$ (200,000)
76	DBHDS	Restore Funds for Commonwealth Center for Children and Adolescents		\$ 5,000,000	\$ 8,300,000	\$ 13,300,000
77	DBHDS	Restore Funds for Commonwealth Center for Children and Adolescents				Language
78	DBHDS	NVTC Diversion Pilot Project				Language
79	DRS	Reduce Funding for Centers for Independent Living by 5%		\$ (469,454)	\$ (469,454)	\$ (938,908)
80	DRS	Reduce Adminstrative Funding by 5%		\$ (1,350,000)	\$ (1,350,000)	\$ (2,700,000)
81	DSS	Marriange License Fee Increase/Fund Domestic Violence Services				NGF
82	DSS	Funding for Child Protection Accountability System (SB 620)		\$ -	\$ -	NGF
83	DSS	Reduce Second Year Increase for Healthy Families		\$ -	\$ (2,000,000)	\$ (2,000,000)
84	DSS	Reduce Auxiliary Grant Rates by 4% on July 1, 2011		\$ _	\$ (2,413,152)	\$ (2,413,152)
85	DSS	Reduce administrative funding by 5% (McDonnell)		\$ (600,000)	\$ (600,000)	\$ (1,200,000)
86	DSS	Streamline Eligiblity for Supplemental Nutrition Assistance Program				Language
87	DBVI	Supplant GF with NGF from Enterprise Funds for Administration		\$ (454,850)	\$ (454,850)	\$ (909,700)
88		•				
89		Total General Fund Spending (Savings)		\$ (98,152,869)	\$ (208,384,042)	\$ (306,536,911)
90		• 0.				
91	VOPA	Eliminate GF Support for Virginia Office for Protection & Advocacy		\$ (220,227)	\$ (220,227)	\$ (440,454)
92		•		, , ,		, , ,

		GF	GF	\mathbf{GF}		GF
Line	!	Spending (Savings) FY 2010	FY 2011	FY 2012		Biennium
93						
94		Revenue				
95	3-1.01	Increase Transfer from Trauma Center to General Fund	\$ 6,600,000	\$ 6,600,000	\$	13,200,000
96	3-1.01	Transfer from EMS Fund to General Fund	\$ 10,518,587	\$ 10,518,587	\$	21,037,174
97	3-1.01	Medical Durable Medical Equipment Savings	\$ 1,550,764	\$ 1,740,836	\$	3,291,600
98	3-6.03	Annual Vehicle Registration Fee			N(GF
99	3-6.03	Drivers License Reinstatement Fee			N(GF
100		Total General Revenue (Reductions)	\$ 18,669,351	\$ 18,859,423	\$	37,528,774
101						
102		Net General Impact			\$ ((344,065,685)
103						

Health And Human Resources	FY 10-11	FY 11-12
iicaitii Anu iiuinan ixesourees	1 1 10-11	1 1 11-14

Department Of Health \$2,052,723 \$2,052,723 NGF

Language:

Page 184, line 20, strike "\$36,447,065" and insert "\$38,499,788".

Page 184, line 20, strike "\$36,447,065" and insert "\$38,499,788".

Page 184, line 35, strike "1.".

Page 184, line 35, strike the first "2,645,375" and insert "3,098,098".

Page 184, line 35, strike the second "2,645,375" and insert "3,098,098".

Page 184, line 36, strike "Virginia Rescue Squad Assistance Fund" and insert:

"special emergency medical services fund".

Page 184, strike lines 38 through 42.

Explanation:

(This amendment transfers \$2.1 million from the special emergency medical services fund to the Department of State Police for med-flight operations in each year of the biennium. This amendment also removes language that proposed to transfer \$1.6 million from the Rescue Squad Assistance Fund to the state police for med-flight. A separate amendment to Item 3-6.03 (Annual Vehicle Registration Fee) increases the annual vehicle registration fee known as \$4 for Life from \$4.25 to \$6.25. The additional \$2.00 fee is expected to generate \$12.6 million annually. Of the increase, \$2.1 million is being transferred to the Department of State Police for med-flight operations. A separate amendment to Item 3-1.01 (Interfund Transfers) transfers \$10.5 million to the general fund during the 2010-12 biennium.)

Health And Human Resources

Department Of Health

Language

Language:

Page 187, after line 17, insert:

"E. Effective July 1, 2010, the schedule of fees for applications for certificates of public need (COPN) shall not be less than \$1,000 nor exceed the lesser of one percent of the proposed expenditure for the project or \$50,000. Such fees shall be divided equally between the Department of Health and regional health planning agencies (RHPAs), with the allocation among the regional health planning agencies based on population. If any region does not have a designated RHPA for any period of time, the Department of Health shall retain the fees that would have been distributed to the RHPA."

Explanation:

(This language amendment restricts COPN application fees to \$1,000 or the lesser of one percent of the project expenditures not to exceed \$50,000.)

Health And Human Resources	FY 10-11	FY 11-12	
Department Of Medical Assistance	(\$2,253,621)	(\$2,965,290)	GF
Services	(\$3,676,959)	(\$2,965,290)	NGF

Language:

Page 196, line 50, strike "\$6,806,326,159" and insert "\$6,800,395,579".

Page 196, line 50, strike "\$7,272,405,030" and insert "\$7,266,474,450".

Page 209, after line 23, insert

"XXX. Effective July 1, 2010, the Department of Medical Assistance Services shall amend the State Plan for Medical Assistance to pay out- of- state border hospitals who treat Virginia Medicaid recipients inpatient operating rates that are a percentage of reimbursement they would otherwise be paid based on the percentage of reimbursement their state Medicaid program on average pays similarly situated Virginia hospitals for treating their Medicaid recipients. The department shall determine the percentage of reimbursement that border state Medicaid programs on average pay similarly situated Virginia hospitals for treating their Medicaid recipients up to 100 percent and include those percentages in regulation. Out-of-state cost reporting hospitals who have Virginia Medicaid utilization in the base year of at least 12 percent of total Medicaid days shall continue to be paid as similarly situated Virginia hospitals are for operating payments. The department shall promulgate regulations to become effective within 280 days or less from the enactment of the Act."

Explanation:

(This amendment reduces funding for out-of-state hospitals treating Virginia Medicaid recipients by reimbursing these out-of-state hospitals at the same rate their states pay Virginia hospitals for serving children for that state. Hospitals whose Virginia Medicaid days make up 12 percent or more of their total Medicaid days are not subject to the reduction.)

Health And Human Resources

Department Of Medical Assistance Services Language

Language:

Page 214, strike lines 34 through 48 and insert:

"Q. The Commissioner of the Department of Behavioral Health and Developmental Services shall establish a state and community planning team for the purpose of developing a plan to continue providing acute, inpatient mental health treatment for children and adolescents at the Commonwealth Center for Children and Adolescents. The team, under the direction of the commissioner, shall develop a plan to ensure funding is provided at the CCCA to serve children who require the care provided at the facility. The team shall also explore and develop new treatment models including but not limited to community-based crisis stabilization and inpatient bed purchases at private facilities, to minimize the need for care at the CCCA. The team shall consist of Department staff and representatives of affected consumers, local government officials, advocates, state hospital employees, community services boards, behavioral health authorities, and public and private child and adolescent mental health service providers, and other interested persons, as determined by the commissioner. In addition, members of the House of Delegates and the Senate representing the localities served by the hospital may serve on the state and community planning team. The commissioner shall report interim findings to the Chairmen of the House Appropriations and Senate Finance Committees by November 1, 2010 and a final report by November 1, 2011."

Explanation:

(This amendment removes language that proposed the close of the Commonwealth Center for Children and Adolescents. New language is added that requires the Commissioner to develop a plan to continue operating the CCCA and develop new treatment models to minimize the need for care at the CCCA.)

Health And Human Resources

Department Of Social Services

Language

Language:

Page 230, after line 50, insert:

- "G.1. Notwithstanding §20-15, Code of Virginia, effective July 1, 2010, the tax on a marriage license shall be \$45, which tax shall be collected by the clerk when the license is issued and accounted for as in the case of other state taxes collected.
- 2. Notwithstanding §20-15, Code of Virginia, ten dollars of the increase contained in G.1. shall be allocated to the Virginia Department of Social Services for the purpose of providing services to victims of domestic violence and ten dollars shall be allocated to the Virginia Department of Social Services for the purpose of providing services for children and youth exposed to sexual and/or domestic violence.
- 3. Notwithstanding §20-15, Code of Virginia, \$580,000 the first year and \$580,000 the second year of the revenue collected from the marriage license tax increase shall be appropriated to the Virginia Department of Social Services for the purpose of providing services for children and youth exposed to sexual and/or domestic violence."

Explanation:

(This amendment increases the marriage license tax from \$20 to \$45 and earmarks the revenue for domestic violence services. In addition, a portion (\$10) of the revenue that is currently collected from \$20 marriage license fee and appropriated to the Department of Social Services for domestic violence services is earmarked to serve children and youth.)

Transfers

Interfund Transfers Language

Language:

Page 370, line 48, strike each "2,455,000" and insert "9,055,000".

Explanation:

(This amendment increases the transfer of revenue from the Trauma Center Fund to the General Fund by \$6.6 million each year of the biennium. The introduced budget transferred \$2.4 million each year from the Fund to the General Fund. A companion amendment to Item 3-6.00 (Adjustments and Modifications to Fees) increases the drivers license reinstatement fee by \$50. Revenues in the Trauma Center Fund are used to defray the cost of providing emergency medical care to victims of automobile accidents attributable to alcohol or drug use.)

Transfers

Interfund Transfers Language

Language:

Page 372, after line 27, insert:

"MM. On or before June 30 each year, the State Comptroller shall transfer \$10,518,587 the first year and \$10,518,587 the second year to the general fund from the \$2.00 increase in the annual vehicle registration fee from the special emergency medical services fund contained in the Department of Health's Emergency Medical Services Program (40200)."

Explanation:

(This amendment increases the transfer of revenue from the Trauma Center Fund to the General Fund by \$6.6 million each year of the biennium. The introduced budget transferred \$2.4 million each year from the Fund to the General Fund. A companion amendment to Item 3-6.00 (Adjustments and Modifications to Fees) increases the drivers license reinstatement fee by \$50 generating an estimated \$9.0 million annually. Revenues in the Trauma Center Fund are used to defray the cost of providing emergency medical care to victims of automobile accidents attributable to alcohol or drug use.)

Adjustments And Modifications To Fees

Annual Vehicle Registration Fee (\$4.25 for Life)

Language

Language:

Page 381, after line 51, insert:

"Notwithstanding §46.2-694 paragraph 13 of the Code of Virginia, the additional fee that shall be charged and collected at the time of registration of each pickup or panel truck and each motor vehicle shall be \$6.25."

Explanation:

(This amendment increases the annual vehicle registration fee known as "\$4 for Life" from \$4.25 to \$6.25. The additional \$2.00 fee is expected to generate \$12.6 million annually. A separate amendment to Item 281 (Emergency Medical Services) transfers \$2.1 million of the fee increase to the Department of State Police for med-flight operations and \$10.5 million to the general fund during the 2010-12 biennium.)

Adjustments And Modifications To Fees

Drivers License Reinstatement Fee

Language

Language:

Page 381, after line 51, insert:

"Notwithstanding §18.2-270.01 of the Code of Virginia, the drivers license reinstatement fee payable to the Trauma Center Fund shall be \$100."

Explanation:

(This amendment increases the drivers license reinstatement fee from \$50 to \$100 for persons convicted of a second or subsequent violation of the DUI statutes within 10 years of the date of the current offense. The additional fee revenue of \$9.0 million will be deposited into the Trauma Center Fund to reimburse trauma centers for the cost of providing emergency medical care to victims of automobile accidents. An amendment to Item 3-1.01 (Interfund Transfers) transfers \$6.6 million each year to the general fund during the 2010-12 biennium. The remaining portion estimated at \$2.4 million each year will restore funding for 14 trauma centers that was reduced in the introduced budget. All of the additional fee revenue will be distributed to trauma centers beginning July 1, 2012.)