Public Safety

The 2006-08 budget, as introduced, includes total increases of \$238.7 million GF and \$19.7 million NGF for the Office of Public Safety. These amounts provide an increase of 7.7 percent in general funds for the 2006-08 biennium, when compared to the adjusted appropriation for current operations. The recommended nongeneral funds provide an increase of 1.4 percent.

A series of amendments totaling \$98 million GF is provided to open four new adult correctional facilities, including Phase II at St. Brides Correctional Center in the City of Chesapeake, the expansion of Deerfield Correctional Center in Southampton County, and the two new 1,024-bed medium security facilities in Chatham (Pittsylvania County) and the Pocahontas site (in Tazewell County). Another \$6.5 million is provided to open or re-open housing units at Culpeper and Hanover Juvenile Correctional Centers.

For the Department of Corrections, an additional \$15.8 million GF is required to support medical care for inmates. The proposed budget also includes \$5.5 million for 53 new probation officers to meet the increasing supervision caseload, \$2.3 million for five new sex offender containment programs in district probation offices, and \$3.7 million to upgrade the Corrections Information System to include new systems to manage community corrections.

A new reentry initiative totaling \$6.1 million GF is provided for expanded services to assist adult and juvenile offenders in the process of reintegration into their home communities upon release from prison.

The Governor also proposes \$12.0 million GF to provide a \$2 general fund match for every \$3 allocated to local fire departments through the Fire Programs Fund. Currently, these allocations are supported entirely with nongeneral funds (from the Special Fund tax on property insurance premiums).

An additional \$33.8 million GF is required to meet the statutory responsibility to increase state aid for localities with police departments (HB 599) consistent with the projected increase in general fund revenues. For the Department of State Police, \$0.9 million GF is recommended to enhance the sex offender registry, \$9.8 million is added to fill state trooper vacancies held open due to lack of sufficient funds, and \$5.8 million is included to upgrade law enforcement information systems. Another \$6.2 million is provided to enable the new Department of Forensic Science to meet workload increases, and \$3.6 million is added for the Governor's anti-gang initiative. Finally, \$2.3 million is added for local community corrections programs.

Significant nongeneral fund amendments include \$11.5 million NGF to reflect increased sales at ABC stores, offset by the loss of \$5.0 million due to lower sales of lottery tickets at the stores. The budget also includes \$24.0 million to reflect increased sales of prison-made goods and services by Virginia Correctional Enterprises, and an additional \$6.0 million from court fees for the Virginia Domestic Violence Victims Fund grant program. An estimated \$60.0 million is included to reflect expected federal homeland security grants.

Commonwealth's Attorneys Services Council

 Conversion of Part-Time Position. Provides one position (and no additional funding) to convert the part-time fiscal officer to full-time status.

• Department of Alcoholic Beverage Control

- Lottery Ticket Purchases. Includes a reduction of \$2.5 million
 NGF each year to reflect a decrease in lottery ticket sales.
- Unbudgeted Cost Increases. Provides \$2.7 million NGF the first year and \$3.0 million NGF the second year to address the increased cost of rent, utilities and freight charges for retail stores.
- Retail Store Modernization. Provides \$285,000 NGF the first year for new shelving units for retail stores.
- Retail Store Expansion. Includes \$2.7 million NGF the first year and \$2.0 million NGF the second year, and 20 positions each year to open ten new retail stores.
- Warehouse Racking System. Includes \$440,741 NGF each year for the new warehouse racking system financed through the Master Equipment Lease Program.

• Department of Correctional Education

- Supplies, Materials, and Equipment. Provides \$600,000 GF each year for schools at the adult and juvenile correctional centers for teaching supplies, materials and equipment, including textbooks.
- **Teacher Parity.** Includes \$317,166 GF the first year and \$585,534 GF the second year to increase teacher salaries. This is intended to enable the agency to compete with local public schools to recruit and retain qualified teachers.

The 1996 General Assembly directed the Department of Human Resources Management to establish pay scales for DCE teachers that are competitive with the pay scales of the local public school divisions adjacent to the DCE schools.

- Replace Federal Grants. Provides \$361,856 GF the first year and \$419,012 GF the second year, and six positions each year to replace U.S. Department of Labor grants that are expiring. These grants funded four positions at Beaumont Juvenile Correctional Center and two positions at Culpeper Juvenile Correctional Center. The two grants provided career and technical and vocational education programs for older youth, as part of the reentry initiative.
- Career and Technical and Vocational Education. Provides an additional \$382,847 GF the first year and \$209,813 GF the second year, and three positions to expand the career and technical and vocational education programs at Culpeper and Bon Air Juvenile Correctional Centers, as part of the reentry initiative.
- Evening Career and Technical Education Programs. Includes \$400,000 GF each year to provide evening instruction along with related employability skills training at selected adult facilities, as part of the reentry initiative. (A companion amendment for the Department of Corrections provides security services required for these evening programs.)
- New School Facilities Coming on Line. Provides \$421,530 GF and eight positions the first year and \$4.4 million GF and 24 additional positions (for a total of 32 positions) the second year for schools at the new correctional facilities coming on-line. These include the expansion at Deerfield Correctional Center in Southampton County, and the new medium security facilities at Chatham in Pittsylvania County and at the Pocahontas site in Tazewell County. (Companion amendments for the Department of Corrections provide the required operating expenses for the new correctional facilities.)

Department of Corrections (Central Office)

 Corrections Information System. Provides \$2.8 million GF the first year and \$857,277 GF the second year and \$500,000 NGF each year for agency information systems. These systems will support inmate time computation, facility operations, and community corrections.

The total cost of these systems over the five years from FY 2005 through 2009 is estimated at \$10.5 million. The source of the nongeneral funds is Dedicated Special Revenue from housing out-of-state inmates from Hawaii and the Virgin Islands.

- Transitional Specialists. Includes \$122,034 GF the first year and \$154,155 GF the second year and three positions as part of an initiative to improve the process of assisting inmates in reentering the community upon release from prison. These positions will focus on high-risk cases, such as sex offenders, violent offenders, and physically and mentally disabled offenders.
- Insurance Recoveries. Includes \$100,000 NGF each year to reflect the revenues anticipated for insurance claims, based on the agency's previous history.
- VITA Position Transfer. Adds two positions to correct the agency's Maximum Employment Level to account for two positions mistakenly transferred to the Virginia Information Technologies Agency (VITA) under the consolidation plan.

• Department of Corrections (Institutions)

- Correctional Enterprise Revenue. Includes a technical adjustment to increase the appropriation for Virginia Correctional Enterprises by \$11.0 million NGF the first year and \$13.0 million NGF the second year to reflect the anticipated increase in revenues from the sale of prison-made goods and services.
- Private Prison Contract. Provides \$1.6 million GF the first year and \$2.2 million GF the second year for increased per diem costs for the privately-operated Lawrenceville Correctional Center. (A companion amendment to HB/SB 29 includes funding for the increased per diems in FY 2006.)
- Medical Costs. Provides \$7.9 million GF each year for increased inmate medical costs.
- Nursing Coverage. Includes \$343,070 GF and nine positions each year for 24-hour, seven days per week nursing coverage at Pulaski Correctional Field Unit. This will enable the agency to

- move minimum-security inmates with health problems to the field unit, thereby freeing up higher-security beds.
- Sex Offender Treatment. Includes \$218,347 GF the first year and \$183,649 GF the second year, and three positions for treatment services for sex offenders at Brunswick Correctional Center.
- Deerfield Expansion. Provides \$9.0 million GF the first year and \$11.7 million GF the second year, and 194 positions each year to operate the 600-bed expansion unit at Deerfield Correctional Center in Southampton County. The new unit is expected to be completed in November 2006 and begin loading inmates January 1, 2007.
- St. Brides Phase II. Provides \$3.2 million GF the first year and \$12.7 million GF the second year, and 169 positions each year to operate the 800-bed expansion unit at St. Brides Correctional Center in the City of Chesapeake. The new unit is expected to be completed in May 2007 and begin loading inmates June 1, 2007.
- New Prison in Tazewell County. Provides \$6.4 million GF the first year and \$22.5 million GF the second year, and 336 positions each year to operate the new 1,024-bed medium security facility at the Pocahontas site in Tazewell County. The new unit is expected to be completed in April 2007 and begin loading inmates June 1, 2007.
- New Prison in Pittsylvania County. Provides \$4.6 million GF the first year and \$23.1 million GF the second year, and 347 positions each year to operate the new 1,024-bed medium security facility at Chatham in Pittsylvania County. The new unit is expected to be completed in May 2007 and begin loading inmates July 1, 2007.
- Evening Career and Technical Education Programs. Includes \$226,416 GF the first year and \$247,008 GF the second year, and six positions each year to provide security services required to expand evening instruction and related employability skills training at selected adult facilities, as part of the reentry initiative. (A companion amendment for the Department of Correctional Education provides the educational services that will be required for these programs.)
- Craigsville Wastewater Treatment Plant. Includes \$1.3 million
 GF the first year for the proportional state share of the cost of a

new wastewater treatment plant to be constructed by the Town of Craigsville (which will serve Augusta Correctional Center).

- The recommended amount is intended to represent 54 percent of the capital cost, which is the percentage of the plant's capacity attributed to Augusta Correctional Center.
- Language is included directing the agency to enter into a new contract with the town, which shall provide that all charges paid for all future wasterwater treatment for the center shall be based only on actual metered usage and on a rate no higher than that charged any other customer.
- Replacement of Federal Funds. Provides \$1.4 million GF each year to assume the cost of federal grants for residential substance abuse treatment programs, which have expired. A total of 23 positions are associated with this fund shift.
- Commissary Automation. Eliminates \$55,000 NGF and one position each year to maintain the automated commissary or canteen management system. The commissary operation has been contracted out to a private vendor so this appropriation is no longer necessary. The source of the nongeneral funds is commissary profits.

• Department of Corrections (Community Corrections)

- Probation Officers. Provides \$2.5 million GF the first year and \$3.0 million GF the second year and 53 positions to increase the number of probation officers, consistent with caseload growth.
- Sex Offender Containment. Includes \$875,077 GF the first year and \$1.4 million GF the second year and 15 positions to establish sex offender containment programs utilizing intensive supervision in five additional Probation and Parole Districts. There are currently nine district programs.
- Technical Probation Violators. Includes simplified language directing the agency to provide community corrections facilities and programs for judges to use, at their discretion, for technical probation violators.

 Day Reporting Centers. Provides \$289,227 GF each year to annualize the appropriation for two new day reporting centers in the City of Winchester and Tazewell County.

• Department of Criminal Justice Services

- House Bill 599. Adds \$11.6 million GF the first year and \$22.2 million GF the second year for state aid to localities with police departments (pursuant to House Bill 599 of 1979). The actual expenditure for FY 2006 is \$191.3 million. The recommended appropriation is \$202.9 million for FY 2007 and \$213.6 million for 2008. This represents a 6.0 percent increase in FY 2007 over 2006, and a 5.3 percent increase in FY 2008 over 2007, consistent with the revised GF revenue forecast.
 - Language is included authorizing the agency to withhold HB 599 payments to any locality upon notification by the Department of State Police that there is reason to believe that crime data reported by that locality to State Police is missing, incomplete or incorrect. Upon subsequent notification that the data is accurate, the agency is directed to restore these funds to the locality.
 - Companion language directs State Police to develop written procedures for localities to report this data.
- Integrated Justice System. Provides \$82,609 NGF the first year and \$80,609 NGF the second year, and one position each year to maintain the Uniform Statute Table, which is one component of the Integrated Justice System. The federal funds are provided through the Community Oriented Policing (COPS) grant program.
- Local Responsible Community Corrections. Provides an additional \$1.2 million GF each year for local community corrections and pre-trial release programs.
- Pre- and Post-Incarceration Services. Provides \$1.2 million GF each year for programs that increase opportunities for successful re-integration of offenders into the community through structured pre-and post-incarceration programs. These programs

have been supported with federal Byrne grant funds that are expiring. This is part of the reentry initiative.

- Bail Bondsmen. Includes \$128,266 NGF the first year and \$114,710 NGF the second year, and two positions each year to regulate and oversee bail bondsmen. The Special Funds are from fees collected from bail bondsmen to support the program.
- Asset Forfeiture Program. Includes \$3.0 million NGF each year to reflect the increasing value of property seizures by state and local law enforcement agencies.
- Anti-Gang Initiative Law Enforcement. Provides \$1.6 million GF the first year for local law enforcement agencies to reduce gang violence and related criminal activities. The agency will distribute these funds on the basis of local grant proposals.
- Anti-Gang Initiative Community Programs. Provides \$1.0 million GF each year for local community-based organizations to provide programs for "at-risk" youth to decrease the level of youth gang activity. A local match of between 10 and 25 percent will be required, based on the local fiscal stress index.
- Domestic Violence. Includes \$3.0 million NGF each year from increased court fees for the Virginia Domestic Violence Victims Fund, for grants to localities.
- Youth Court. Includes \$100,000 NGF the first year to initiate five school-based youth court programs. Each of the five programs would receive a grant of \$10,000. The remaining \$50,000 would be used for evaluation. This is a recommendation of the Governor's Commission on Crime Prevention in Minority Communities.
- CASA. Includes language authorizing the Governor to provide offsetting funds (out of unappropriated balances) for the Court Appointed Special Advocate (CASA) program in the event that federal funding is reduced.

• Department of Emergency Management

- *Fusion and Emergency Operations Centers.* Provides \$483,598 GF each year to annualize funding for the new Fusion Center and the

Emergency Operations Center, located in the new addition to State Police Headquarters.

- *Emergency Operations Center VITA Charges.* Provides \$348,000 GF each year for VITA charges to support new technology, which requires additional training and maintenance of new equipment in the new EOC, which is five times larger than the old facility.
- Homeland Security Grants. Includes \$30.0 million NGF each year to reflect anticipated receipt of federal homeland security grants.
- Homeland Security Grants Compliance. Provides one position (and no additional funding) to establish a new full-time compliance officer to support the administration of the homeland security grants program. This position will audit both state and local programs to ensure compliance with federal and state guidelines.
- Administrative Support. Provides \$18,299 GF and \$29,748 NGF the first year and \$19,963 GF and \$32,452 NGF the second year, and three positions each year. This will enable the agency to convert one procurement position and one warehouse manager position from part-time to full-time status, and to establish one nongeneral fund position to administer the homeland security grants program.
- Radiological Emergency Preparedness. Includes \$50,000 NGF each year and one position supported by Dominion Power for the radiological emergency preparedness program.
- Rent Increase. Provides \$99,020 GF the first year and \$101,000 GF the second year for increased rental charges for office space at the agency's headquarters building at the Trade Court off of Midlothian Turnpike in Chesterfield County.

Department of Fire Programs

General Fund Support for Fire Programs. Includes \$12.0 million GF the first year for aid to localities to supplement the Fire Programs Fund. This is intended to provide a \$2 general fund match for every \$3 from nongeneral funds. Currently, the Fire Programs Fund is supported entirely with Special Funds (from the tax on property insurance premiums which is collected by the State Corporation Commission).

- Language authorizes the proposed new general funds to be spent on fire services equipment, training, supplies, and emergency medical care and emergency protective equipment for fire personnel.
- The language also specifies 100 percent of the proposed new general funds will be allocated to localities using the same methodology as is currently used to allocate the existing nongeneral funds from the Fire Programs Fund.
- Revised Special Fund Revenue Estimate. Increases the appropriation for the Fire Programs Fund by \$634,706 million NGF each year to reflect more accurately the revenues collected by the State Corporation Commission for the Fire Programs Fund from the tax on property insurance premiums.
- Fusion Center. Provides one position (and no additional funding) for a fire services specialist to work in the new Fusion Center in the new addition at State Police Headquarters. This new position will add fire services expertise and experience in developing threat assessments from natural and man-made disasters.
- Administrative Support. Provides \$82,628 NGF the first year and \$72,628 NGF the second year, and two positions for clerical support in two new regional offices.

• Department of Forensic Science

- Annualize Positions. Includes \$235,626 GF each year to annualize funding for the 38 new positions provided by the 2005 General Assembly.
- *Increase Scientific and Support Staffing.* Includes \$645,612 GF and 13 positions the first year and \$1.6 million and six additional positions (for a total of 19 positions) the second year, for forensic scientists and support staff for the four regional laboratories.
- *Reduce Drug Case Backlog.* Provides \$1.4 million GF the first year to contract with a private laboratory and pay mandatory overtime to reduce the current drug case backlog.
- Replace Scientific Instruments. Provides \$225,000 GF each year to replace and upgrade the equipment needed for chemical

analysis and physical evidence analysis. The agency has been relying on federal Byrne grants for this purpose, but the grants have expired.

- Replace Breath Alcohol Instruments. Provides \$196,870 GF each year to replace the breath test instruments used by police officers throughout the Commonwealth. The agency manages the breath alcohol program by providing, maintaining, and certifying instruments and training, and by certifying police officers in the use of this equipment.
- Laboratory Maintenance and Operations. Includes \$200,000 GF each year for the increasing cost of maintenance and operations at the four regional laboratories.
- Virginia Forensic Science Academy. Includes \$66,553 GF each year to increase the training offered by the academy for state and local law enforcement officers for evidence collection and crime scene preservation.
- Increase Laboratory Space Utilization. Provides \$178,500 GF the first year and \$357,000 GF the second year for leased space to enable the agency to move administrative functions out of the Central Laboratory in Richmond and to use these vacated offices to expand the amount of usable laboratory space.
- Administration and Finance. Provides \$297,117 GF and four positions each year to establish a new Division of Administration and Finance within the agency. These new positions include one budget and policy analyst, one accounting or fiscal technician position, and two human resources positions.
- Operations and Maintenance Services. Adds six positions (and no additional funding) to enable the agency to assume operations and maintenance functions which are currently being contracted out. The agency has not been satisfied with the quality of the current contractual services.
- Technical Position Adjustment. Adds one FTE position which was inadvertently omitted when the department was established as an independent agency.

Department of Juvenile Justice

- Local Juvenile Detention Facilities. Includes \$890,899 GF the first year for the (50 percent) state share of the capital cost of security enhancements at three facilities, including the Richmond Juvenile Detention Home (\$43,550), the Crater Juvenile Detention Home (\$244,074), and the Northern Virginia Juvenile Detention Home (\$603,275).
- **Safety Management.** Provides \$80,608 GF the first year and \$73,608 GF the second year and one risk manager position to provide technical expertise for the agency's safety management program.
- Adjustments in Federal Funding. Provides a net reduction of \$3.4 million NGF each year in federal funds. The specific actions include: a reduction of \$3.0 million each year in Title IV-E funds which are not available; a reduction of \$623,588 each year in the sex offender treatment grant, for which the agency will absorb the cost; an increase of \$176,228 each year in USDA food service funds; and an estimated \$100,000 each year for other anticipated grants which may be received by the agency.
- Eliminate Nongeneral Funds. Eliminates \$1.0 million NGF each year for unrealized detention center revenues at Culpeper Juvenile Correctional Center.
- Open Additional Housing Units. Provides \$2.9 million GF the first year and \$3.6 million GF the second year and 78 positions to open the fourth and final housing unit at Culpeper Juvenile Correctional Center and to reopen the newly-renovated housing units at Hanover Juvenile Correctional Center. This amendment also includes funds and positions for four trainers and one background investigator to facilitate hiring and training the staff for these additional housing units.
- Residential Substance Abuse Treatment. Provides \$135,000 GF each year to replace a federal grant which is expiring June 30, 2006, for an intensive substance abuse treatment program for females at Bon Air Juvenile Correctional Center.
- Workforce Development. Includes \$770,866 GF the first year and \$609,623 GF the second year and ten positions to replace a U.S.
 Department of Labor grant which is expiring. The grant enabled the agency to develop training and a comprehensive aftercare

program for juveniles upon release to their communities. This is part of the reentry initiative.

- Independent Living. Includes \$112,500 GF the first year and \$250,000 GF the second year for residential services. Part of this amount replaces a federal grant which is expiring for contracts with community-based organizations to provide independent living beds for juveniles on parole supervision who require additional supervision upon release and who cannot return to the homes of their legal guardians. This is part of the reentry initiative.
- Pilot Reintegration Program. Provides \$250,000 GF each year for a pilot program to move juvenile offenders out of state facilities and into selected local and regional detention homes or private facilities in their home communities. This is part of the reentry initiative.
- Transitional Beds for Female Offenders. Provides \$250,000 GF each year for transitional beds for female offenders. This is part of the reentry initiative.
- *Community Substance Abuse Treatment.* Provides \$200,000 GF each year for substance abuse treatment provided through the juvenile Court Services Units. This is part of the reentry initiative.
- Community Mental Health Treatment. Provides \$200,000 GF
 each year for mental health treatment through the Court Services
 Units for juvenile offenders. This is part of the reentry initiative.

• Department of Military Affairs

Life Insurance Payments. Includes \$350,220 GF each year for the employee share of the premiums for the federal military life insurance benefit (up to \$400,000) on behalf of all soldiers deployed with the Virginia National Guard in theaters of high risk (combat zones). The General Assembly approved an amendment for this program during the reconvened session on April 6, 2005, for implementation in FY 2006, but the funds for FY 2006 were included in the Economic Contingency account. This action places the funds within the agency's budget.

- Virginia National Guard Foundation. Provides \$500,000
 GF the first year for grants and loans for National Guard families facing financial hardship because of the deployment of their family members. The foundation is a not-for-profit organization established by the Department of Military Affairs.
- Military Family Fund. Provides \$500,000 GF the first year for assistance to families of Virginia National Guard members and members of the reserves of the armed forces of the United States, who have been activated since September 11, 2001, and who are in financial need. The fund is to be created pursuant to companion legislation to be introduced during the 2006 Session, as recommended by the Governor's Citizen Soldier Council.
- Fort Pickett Police Force. Provides \$190,000 GF the first year and \$155,000 GF the second year and three positions to increase the size of the Fort Pickett Police Force from six to nine officers.
- Maneuver Training Center Billeting Fund. Includes \$105,200
 NGF each year and four positions to support the billeting office at the Maneuver Training Center, to address the growth in the number of tenants occupying Fort Pickett.
- Maneuver Training Center Maintenance. Adds \$108,000 NGF and two positions each year for maintenance for the Maneuver Training Center, to address the growth in the number of tenants occupying Fort Pickett.
- Virginia Defense Force. Includes \$25,000 GF each year for equipment and training for the Virginia Defense Force.

Department of State Police

- Annualize Funding. Includes \$952,732 GF each year to annualize the cost of the new STARS Network Operations Center, the new Fusion Center, and the anti-gang programs which were partially funded for start-up during FY 2006.
- Enhance Sex Offender Registry. Provides \$914,594 GF the first year to upgrade the software and hardware for the sex offender registry, as recommended by the State Crime Commission.
- Replace Law Enforcement Information Systems. Provides \$2.3 million GF the first year and \$3.5 million GF the second year to

finance the updating of several information systems through the Master Equipment Lease Program. The systems to be updated include information repositories for criminal histories, concealed weapons permits, and wanted persons, the mug shot system, and the Sun and Exchange servers.

- Fill Vacant Trooper Positions. Provides \$4.9 million GF each year to fill 70 existing state trooper positions which have been held vacant due to funding limitations.
- Nongeneral Fund Increases. Includes \$5.7 million NGF each year
 to adjust the level of nongeneral fund revenues for the HEAT
 (Help Eliminate Auto Theft) program, the Insurance Fraud Unit,
 asset forfeiture, and federal grants. This adjustment is based on
 actual receipts of these nongeneral funds up to the present time.
- Nongeneral Fund Increases Projected Revenues. Includes an additional \$1.6 million NGF each year to reflect a projected increase in Special Fund revenues for the HEAT (Help Eliminate Auto Theft) program and the Insurance Fraud Unit. These revenues are transferred from the State Corporation Commission.
- Crime Data Reporting. Includes language directing the Superintendent of State Police to establish written procedures for timely and accurate reporting by localities of crime data, and to require the localities to certify that the information provided is accurate, to the best of their knowledge.
 - Companion language requires the Department of Criminal Justice Services to withhold HB 599 payments when the Superintedent reports that the crime data reported by a locality is missing, incomplete or inaccurate.