



Special Report on
Commonwealth Preparedness

(Senate Bills 29 and 30,
as Introduced)

Senate Finance Committee
Virginia General Assembly

February 17, 2002

**SPECIAL REPORT ON COMMONWEALTH
PREPAREDNESS
Senate Bills 29 and 30, As Introduced
(February 17, 2002)**

Mr. Chairman and Members of the Committee:

Your subcommittees have reviewed the Governor's proposed expenditure plan for Commonwealth Preparedness.

The September 11 attacks have raised the level of concern that our law enforcement, health and other state and local agencies be properly staffed and equipped to respond promptly and effectively to any future attacks. The general public has come to recognize the critical role of our first responders (police, firefighters, and other emergency services workers). Likewise, we recognize the critical importance of science and technology, including our state laboratories, in the war on terrorism.

We have reviewed the report of the Governor's Preparedness and Security Panel, and have studied the budget recommendations as proposed by Governor Warner. We applaud the appointment of former Lt. Governor Hager as the Assistant to the Governor for Commonwealth Preparedness and his appointment as Chairman of the new Secure Virginia Panel, charged with making recommendations to improve Virginia's emergency preparedness, response, and recovery capabilities. It will be especially important for this panel to develop an understanding of the total scope of federal funding in this area, and how the various federal, state and local funds should be coordinated.

For example, on January 30 the U.S. Department of Health and Human Services (HHS) announced state allocations for new federal funds for states and localities to combat the threat of bioterrorism. Virginia will receive \$20.4 million over the federal fiscal year, which will span two of Virginia's fiscal years. In addition, HHS will provide \$3.0 million for the development of regional hospital plans to respond to potential bioterrorism threats.

The President's proposed budget for FFY 2003 almost doubles proposed spending to defend the homeland. The FFY 2003 homeland security budget provides substantial increases in areas that require immediate attention: enhancing first responder programs, combating bioterrorism, strengthening intelligence sharing, guarding our borders, and improving transportation security. This area is proposed to increase from \$19.5 to \$37.7 billion.

Within this total, the President proposes to spend \$3.5 billion in FFY 2003 to dramatically enhance the capabilities of America's first responders – a greater than 10-fold increase in federal resources. If approved by Congress, these new funds would:

- Allocate \$105 million for state and local governments to prepare for and respond to a terrorist attack;
- Allocate \$2 billion for equipment for first responders;
- Allocate \$1.1 billion to train firefighters, police officers, and emergency medical technicians to respond and operate in a chemical or biological environment; and,
- Allocate \$245 million to support coordinated, regular exercises to improve response capabilities.

Virginia will receive a substantial amount of new federal funds under this proposal. However, the amount of new funding which Congress may actually appropriate is unknown at this time. If, for example, Virginia were to receive two percent of the proposed allocation for equipment (based on Virginia's percentage of the national population), the additional funds would amount to about \$40 million. Accordingly, it is very important for the new Secure Virginia Panel to monitor the progress of the President's recommendations.

Likewise, it is important that our amendments to the budget demonstrate the commitment of state government to address our most critical security needs. These amendments will strengthen the hands of our agencies in applying for those federal grants which are awarded on a competitive basis. Along with our financial commitment, the most important ingredient in moving forward to apply for new federal funds will be planning, and the Administration has taken the first step with the creation of Lt. Governor Hager's position.

Your subcommittee is recommending today a very carefully crafted package of amendments for Commonwealth Preparedness, which totals over \$109 million from all funds, over three fiscal years.

Attached to this report is a spreadsheet detailing this new spending for fiscal years 2002 through 2004. Of the three-year total of \$109 million, \$33.2 million represents new general funds (this includes \$20.4 million in committee amendments to the introduced budget, plus \$12.8 million in new general funds allocated to state agencies for security-related measures in the introduced budget). Another \$23.8 million in new bond proceeds is recommended for

critical capital outlay projects. The next \$23.4 million is from the new federal bioterrorism allocations which were announced on January 30 by the U.S. Department of Health and Human Services. Another \$27.8 million is from other new federal grants, and \$0.8 million is from Commonwealth Transportation funds. A detailed appendix and spreadsheet covering each of these items is attached for your review.

This is only a first step. We look forward to working closely with Lt. Governor Hager and his panel as Virginia moves forward to address the continuing need for Commonwealth Preparedness.

Mr. Chairman, this concludes the special report.

COMMONWEALTH PREPAREDNESS FUNDING (NEW FUNDS FROM ALL SOURCES)

(Special Report of the Senate Finance Committee)

	All New Funds				SB 30 Amendments (GF)		
	FY 2002	FY 2003	FY 2004	Biennium	FY 2003	FY 2004	Biennium
Subcommittee on General Government							
Capitol Police-Enhance Security for Seat of Government (18 FTE, 2 dogs)	\$0.8	\$1.0	\$0.8	\$1.8	\$1.0	\$0.8	\$1.8
Compensation Board - 119 new Law Enforcement Deputy Sheriffs (introduced)	\$0.2	\$3.1	\$4.2	\$7.3			
Department of General Services - Contract Security Services (internal service)	\$0.6	\$0.6	\$0.6	\$1.2			
Department of General Services - Screening Incoming Mail (DGS absorbing cost)	\$0.1	\$0.2	\$0.2	\$0.4	\$0.2	\$0.2	\$0.4
Department of General Services - Other Security Enhancements - Capitol Square Complex		\$2.3	\$1.5	\$3.8	\$2.3	\$1.5	\$3.8
New Consolidated Laboratories Building - Enhanced Capacity for Emergency Response		\$0.6	\$0.4	\$1.0	\$0.6	\$0.4	\$1.0
Subcommittee on Public Safety							
State Emergency Operations Center							
State Police HQ Addition/EOC (bond financing, SB 673)		\$13.6	\$0.0	\$13.6			
State Agency Radio System							
State Police/STARS Radio System Design		\$3.2	\$0.0	\$3.2	\$3.2	\$0.0	\$3.2
Confidential Emergency Communications (planning included in above)		\$0.0	\$0.0	\$0.0			
State Police - Increase Manpower to Full Strength (Section 402 Federal Highway Funds)							
Add third trooper school each year - 100 new troopers (NGF)		\$4.3	\$7.2	\$11.5			
Computer Technology for State Trooper Cars (NGF)		\$1.3	\$1.3	\$2.6			
State Police Overtime (NGF)		\$0.5	\$0.5	\$1.0			
State Police-Enhance Criminal Investigation and Safety Programs							
Additional State Police Investigators (7 FTE in Special Operations Division)		\$0.5	\$0.5	\$1.0	\$0.5	\$0.5	\$1.0
MCSAP Motor Carrier Safety Program Enhancements (Federal Funds)		\$3.1	\$3.1	\$6.2			
NCHIP Criminal Information System Enhancements (Federal Funds)		\$1.2	\$1.2	\$2.4			
Intelligence/Investigative Support Systems (Federal COPS Grants)		\$2.5	\$0.0	\$2.5			
State-of-the-art Investigative Technology (Federal COPS Grants)		\$1.6	\$0.0	\$1.6			
Subcommittee on Health and Human Resources							
Department of Health							
Bioterrorism - Federal Planning Allocation (HHS allocation based on funds already appropriated)		\$4.2	\$16.2	\$20.4			
Bioterrorism - Regional Hospital Plans (HHS allocation, federal funds already appropriated)		\$0.6	\$2.4	\$3.0			
Bioterrorism - Regional Epidemiologists (15 FTE)		\$1.0	\$1.4	\$2.4	\$1.0	\$1.4	\$2.4
Emergency Medical Services - Rescue Squad Assistance Fund (SB 3)		\$3.2	\$3.2	\$6.4	\$3.2	\$3.2	\$6.4
Subcommittee on Economic Development and Natural Resources							
Department of Agriculture & Consumer Services							
Replacement Laboratory - Northern Virginia Region (bond financing, SB 673)		\$6.2	\$0.0	\$6.2			
Agricultural Preparedness-Protecting Virginia's Food Supply (includes equipment)		\$0.2	\$0.2	\$0.4	\$0.2	\$0.2	\$0.4
Department of Forestry							
Replacement of Firefighting Equipment (see introduced budget)		\$0.7	\$1.5	\$2.2			

Marine Resources Commission							
Replacement of Marine Patrol Vessels (see introduced budget)	\$0.4	\$0.0	\$0.4				
Subcommittee on Transportation							
Virginia Port Authority							
Capital Improvements - Norfolk Harbor (SB 30, bond proceeds)	\$4.0	\$0.0	\$4.0				
Operational Improvements - 8 FTE plus insurance cost (NGF)	\$0.4	\$0.4	\$0.8				
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TOTAL	<u>\$1.7</u>	<u>\$60.5</u>	<u>\$46.8</u>	<u>\$107.3</u>		<u>\$12.2</u>	<u>\$8.2</u>
						<u>\$20.4</u>	

Appendix
Special Report on Commonwealth Preparedness
(New Expenditures; All Funds)

Subcommittee on General Government

Division of Capitol Police

Additional Security Staff. The Joint Rules Committee has approved 18 FTE positions for the Division of Capitol Police, and two dogs, for enhanced security in the Capitol Square complex. As these new positions are filled, current levels of overtime expenditures are expected to decline.

2001-2002	\$ 0.8 million
2002-2003	\$ 1.0 million
2003-2004	<u>0.8 million</u>
2002-2004 Biennium	\$ 1.8 million

State Compensation Board

Additional Deputy Sheriffs. The introduced budget includes funding for 119 new law enforcement deputies to meet the 1:1,500 population standard.

2001-2002	\$ 0.2 million
2002-2003	\$ 3.1 million
2003-2004	<u>4.2 million</u>
2002-2004 Biennium	\$ 7.3 million

Department of General Services

Contract Security Services. The Department is now funding additional contract security services for state office buildings in the Capitol Square complex through its internal services fund.

2001-2002	\$ 0.6 million
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2002-2003	\$ 0.6 million
2003-2004	<u>0.6 million</u>
2002-2004 Biennium	\$ 1.2 million

Screening Incoming Mail. The Department is now screening incoming mail for state agencies, and is absorbing the cost by deferring or reducing other expenses.

2001-2002	\$ 0.1 million
2002-2003	\$ 0.2 million
2003-2004	<u>0.2 million</u>
2002-2004 Biennium	\$ 0.4 million

Other Security Enhancements. The Department has identified a high-priority list of security equipment and related expenses for state office buildings in the Capitol Square complex, including the General Assembly, Supreme Court, Pocahontas, Washington, Jefferson and Monroe Buildings.

2002-2003	\$ 2.3 million
2003-2004	<u>1.5 million</u>
2002-2004 Biennium	\$ 3.8 million

Consolidated Laboratories. The Department has identified a high-priority list of equipment and related expenses to equip the new building for the Division of Consolidated Laboratory Services, to enable the laboratory to respond to the increased demands for testing associated with domestic preparedness.

2002-2003	\$ 0.6 million
2003-2004	<u>0.4 million</u>
2002-2004 Biennium	\$ 1.0 million

Subcommittee on Public Safety

State Emergency Operations Center

Headquarters Addition/EOC. Plans have been completed for the new 89,120 square-foot addition to the State Police headquarters in Chesterfield County. The basement of this new facility has been designed to serve as the new Emergency Operations Center (EOC) for the Department of Emergency Management. The 17,000 square foot EOC facility would serve as a model crisis management center for the Commonwealth. Planning funds were provided by the 2000 General Assembly. The cost to build and equip the new addition is estimated at \$15.6 million, plus \$2.1 million to renovate the old headquarters building. SB 673 includes bond financing for the construction cost only.

2002-2003	\$ 13.6 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 13.6 million

State Agency Radio System

Consulting Expenses. The single bid for the proposed State Agency Radio System has been opened. Evaluation of the bid and negotiations with the bidder are expected to take several months. During this period, it is essential that the Department of State Police retain its system design consultants and other agency personnel to continue developmental work on this project.

2002-2003	\$ 3.2 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 3.2 million

Confidential Emergency Communications. Currently Virginia does not have the ability to maintain confidential emergency communications for key leaders of the Commonwealth to carry on the business of state government in the event of a major terrorist attack on the seat of government. This issue can be addressed by the consultants working with the Department of State Police on the State Agency Radio System.

2002-2003	\$ 0.0 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 0.0 million

Department of State Police

Additional Troopers. In order to fill current vacancies, the Department of State Police can add a third new trooper school at the State Police Academy in each of the next two years. This will enable the Department to add 50 troopers the first year and an additional 50 troopers the second year, for a total of 100 troopers over the biennium. The cost of adding one new trooper, including salary, benefits, and equipment, including the trooper's car, is about \$86,000 the first year and \$58,000 the second year. Section 402 federal highway funds are available for this purpose in each year of the biennium.

2002-2003	\$ 4.3 million
2003-2004	<u>7.2 million</u>
2002-2004 Biennium	\$ 11.5 million

Computer Technology. Federal Section 402 federal highway funds are available to provide laptop computers in over 400 current State Trooper cars.

2002-2003	\$ 1.3 million
2003-2004	<u>1.3 million</u>
2002-2004 Biennium	\$ 2.6 million

State Troopers' Overtime. Federal Section 402 federal highway funds are available to restore overtime payments for State Troopers for the hours worked between 40 and 43 hours per week.

2002-2003	\$ 0.5 million
2003-2004	<u>0.5 million</u>
2002-2004 Biennium	\$ 1.0 million

State Police Investigators. Seven additional Special Agents are needed in the Special Operations Division to investigate potential terrorist threats.

2002-2003	\$ 0.5 million
2003-2004	<u>0.5 million</u>
2002-2004 Biennium	\$ 1.0 million

Motor Carrier Safety. New federal funds are included in the introduced budget for strengthening the motor carrier safety program.

2002-2003	\$ 3.1 million
2003-2004	<u>3.1 million</u>
2002-2004 Biennium	\$ 6.2 million

Criminal Information Enhancements. New federal funds are included in the introduced budget for strengthening the National Criminal History Information Program (NCHIP), including expansion of the Criminal History Repository Database and enhanced electronic submission of arrest records.

2002-2003	\$ 1.2 million
2003-2004	<u>1.2 million</u>
2002-2004 Biennium	\$ 2.4 million

Criminal Information Enhancements. New federal funds under the Community Oriented Policing (COPS) grant program are included in the introduced budget for strengthening the department's intelligence and investigative support systems, including development of a statewide automated system to be used by all law enforcement agencies in Virginia.

2002-2003	\$ 2.5 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 2.5 million

Investigative Technology. New federal funds under the Community Oriented Policing (COPS) grant program are included in the introduced budget for providing state-of-the-art investigative equipment, including electronic surveillance equipment and video cameras and recorders.

2002-2003	\$ 1.6 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 1.6 million

Subcommittee on Health and Human Resources

Department of Health

Bioterrorism – Federal Planning Allocation. On January 30 the U.S. Department of Health and Human Services announced state allocations for new federal funds for states and localities to combat the threat of bioterrorism. Virginia will receive the following amounts over the federal fiscal year, which will probably span two of Virginia’s fiscal years:

2002-2003	\$ 4.2 million
2003-2004	<u>16.2 million</u>
2002-2004 Biennium	\$ 20.4 million

Regional Hospital Plans. Also on January 30, HHS announced state allocations for the development of regional hospital plans to respond to potential bioterrorism threats. Virginia will receive the following amounts over the federal fiscal year, which will span two of Virginia’s fiscal years:

2002-2003	\$ 0.6 million
2003-2004	<u>2.4 million</u>
2002-2004 Biennium	\$ 3.0 million

Regional Epidemiologists. This request includes ten positions the first year and an additional five positions the second year for the Department of Health to add a total of 15 regional epidemiologists. This will strengthen the Department’s ability to plan for and respond to the threat of biological attack.

2002-2003	\$ 1.0 million
2003-2004	<u>1.4 million</u>
2002-2004 Biennium	\$ 2.4 million

EMS/Rescue Squad Assistance Fund. An additional \$3.2 million GF each year is recommended for equipping first responders through the Rescue Squad Assistance Fund.

2002-2003	\$ 3.2 million
2003-2004	<u>3.2 million</u>
2002-2004 Biennium	\$ 6.4 million

Subcommittee on Economic Development and Natural Resources

Department of Agriculture and Consumer Services

Replacement Laboratory. The Northern Virginia regional laboratory is located in a former elementary school building in Harrisonburg. This facility is totally inadequate to meet the demands now being placed on the laboratory. This laboratory is required to conduct increased testing to meet two broad threats to Virginia agriculture: nuclear, biological and chemical contamination of the food supply, and contamination of the agricultural environment (including soil, water, crops, livestock, feed, equipment, milk and poultry products). This recommendation includes funds for planning, constructing, and equipping a 26,050 square foot replacement laboratory and consolidated office.

2002-2003	\$ 6.2 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 6.2 million

Food Supply Security. The department is responsible for working with the food industry to protect Virginia's citizens from exposure to unsafe food products. To prevent and respond to potential terrorist attacks against Virginia's food supply and agricultural environment, additional and cooperative efforts between the state and the food industry are needed. This recommendation includes funds for additional laboratory equipment, supplies and staff. A best management practices program will also be developed to train agricultural producers and to provide security training.

2002-2003	\$ 0.2 million
2003-2004	<u>0.2 million</u>
2002-2004 Biennium	\$ 0.4 million

Department of Forestry

Firefighting Equipment. Nearly one-third (29) of the department's tractor fire plow units will be beyond the needed replacement age by the end of the 2002-2004 biennium. For forest fires in Virginia, this equipment is the primary fire-fighting tool. Reliable equipment is essential to the department's ability to respond to fires and other emergency situations. The recommendation proposes

funding under the Master Equipment Lease Program to replace about one-third of the department's existing heavy fire-fighting equipment.

2002-2003	\$ 0.7 million
2003-2004	<u>1.5 million</u>
2002-2004 Biennium	\$ 2.2 million

Marine Resources Commission

Marine Patrol Vessels. The Commission is responsible for the public's safety along Virginia's 5,000 miles of coastline. The protection of marine terminals, bridges and other facilities adjacent to Virginia's tidal waters are also the Commission's responsibility. To that end, this recommendation provides funding to replace about one-half of the Commission's existing marine patrol vessels, many of which are beyond the average useful life, through the Master Equipment Lease Program.

2002-2003	\$ 0.4 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 0.4 million

Subcommittee on Transportation

Virginia Port Authority

Capital Improvements. An additional \$4.0 million from bond proceeds is recommended for enhancing security at Norfolk Harbor.

2002-2003	\$ 4.0 million
2003-2004	<u>0.0 million</u>
2002-2004 Biennium	\$ 4.0 million

Operational Improvements. An additional eight FTE is recommended for enhancing security at the Port of Hampton Roads. The amounts below also include increased insurance costs.

2002-2003	\$ 0.4 million
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2003-2004

0.4 million

2002-2004 Biennium

\$ 0.8 million