

Report of the Subcommittee on Public Safety

(Senate Bills 29 and 30, as Introduced)

Senate Finance Committee Virginia General Assembly

February 20, 2000

## REPORT OF THE SUBCOMMITTEE ON PUBLIC SAFETY On Senate Bills 29 and 30, As Introduced (February 20, 2000)

## Mr. Chairman and Members of the Committee:

Your subcommittee has reviewed the provisions of Senate Bills 29 and 30, the budget bills as introduced, with respect to the Office of Public Safety. Except for those items as noted in the attached spreadsheet and language amendments, we recommend acceptance of the recommendations as contained in the budget bills as introduced.

As you know, the rate of violent crime has declined in recent years, and the growth in the population of our adult correctional facilities has slowed. This is welcome news. Accordingly, there are fewer needs for additional spending in this field than we expected just a few years ago. However, juvenile corrections is an important priority of the subcommittee this year, and we have worked closely with our colleagues in the House Appropriations Committee to craft a responsible plan to address these concerns.

The Department of Juvenile Justice has faced a number of significant challenges over the past year. We look forward to working with the new director and chief deputy director of this agency as they begin to clarify the mission of the agency and address these problems. Many of these issues are of a policy nature, and are beyond the scope of this committee.

In the budget, however, our first priority is to provide sufficient incentives for localities to provide secure detention in their own communities for juveniles who do not need to be sent to a state facility. We are recommending over \$2.5 million to move towards reimbursing localities for 50 percent of the capital and operating costs of these regional and local facilities.

Our next priority is to provide sufficient bedspace in our state facilities to relieve overcrowding in the short term. For this reason, we recommend \$4.35 million to open the third housing unit at the new maximum security Culpeper Juvenile Correctional Center.

To address the capital requirements facing the Department, we are recommending a comprehensive program totaling \$28.8 million. Of this total, \$25.9 million (or 90 percent) will be paid with federal prison construction funds. A ten- percent state match (\$2.8 million) will be required. This program includes renovations and program space enhancements at Beaumont and Hanover Juvenile Correctional Centers, and new educational, medical, and mental retardation treatment facilities at the Bon Air complex.

We recommend a 6.6 percent increase in state aid to localities with police departments in fiscal year 2001, and a 6.8 percent increase in fiscal year 2002. We do not recommend adjusting the current fiscal year 2000 amounts in Senate Bill 29. All localities are experiencing a substantial increase in 599 funds in the current fiscal year budget, which we approved last year.

Finally, we are pleased to recommend \$4 million for the City of Franklin, which was devastated by flooding in the wake of Hurricane Floyd this past September. This assistance is intended to help this community rebuild its City Hall and public safety building. Smaller flood relief amendments are recommended for Southampton County and Isle of Wight County.

Mr. Chairman, this concludes the report of the subcommittee.

	GENERALITOND			
AMENDMENT	FY 2000	FY 2001	FY 2002	Biennial Total
Public Safety				
<i>Secretary of Public Safety</i> Report on CJ Systems & Databases (Language)	\$O	\$0	\$O	\$0
Department of Alcoholic Beverage Control				
Eliminate Funding for 6 Positions (NGF)	\$O	\$0	\$0	\$0
Revenue Page: Increase GF Revenue	\$0	Revenue Page	Revenue Page	Revenue Page
DOA: Increase ABC Profits to Localities	\$O	General Govt	General Govt	General Govt
Commonealth's Attorneys' Services Council				
Information Technology Manager (1 FTE)	\$O	\$113,778	\$96,248	\$210,026
Department of Correctional Education				
Teacher Vacancy Savings (Balances)	(\$750,000)	\$0	\$0	\$0
Culpeper Unit #3 Education Costs	\$O	\$150,000	\$200,000	\$350,000
Distance Learning (Red Onion/WallRdg-9 FTE)	\$O	\$300,000	\$395,000	\$695,000
St. Brides Modular Classroom Program	\$0	\$168,500	\$155,000	\$323,500
Department of Corrections				
Residential SA Treatment (SABRE)	\$O	(\$477,000)	(\$967,250)	(\$1,444,250)
Outpatient SA Treatment (SABRE)	\$0	(\$1,000,000)	(\$2,000,000)	(\$3,000,000)
Use VOI/TIS Federal Funds for SABRE	\$O	(\$1,062,000)	\$0	(\$1,062,000)
Increased CCA Private Prison Per Diems	\$O	(\$328,305)	(\$617,698)	(\$946,003)
Reduce Food Inventory to 30/14 Day Supply	\$O	(\$2,500,000)	(\$1,000,000)	(\$3,500,000)
Use IDEA Funds for Drug Court Programs	\$O	(\$825,000)	(\$825,000)	(\$1,650,000)
Special Reserve Fund (Language)	\$0	(\$1,693,350)	\$0	(\$1,693,350)
Day Reporting Center - Fredericksburg	\$0	\$200,000	\$356,877	\$556,877
Comp Bd: Offset Cost of Day Reporting Center	\$0	General Govt	General Govt	General Govt
Expand Computer Network to 6 Facilities	\$0	\$2,400,000	\$1,080,000	\$3,480,000
Supervision of Sex Offenders (Language)	\$0	\$0	\$0	\$0
Telephone Contract GF Revenue (Language)	\$0	\$0	\$0	\$0

## **GENERAL FUND**

Jail Moratorium Exemption (Loudoun County)	\$O	\$O	\$O	\$O
Jail Moratorium Exemption (Pittsylvania County)	\$0	\$0	\$0	\$O
Jail Moratorium Exemption (Virginia Beach)	\$O	\$0	\$0	\$0
Jail Moratorium Exemption (Southwest Virginia)	\$O	\$0	\$0	\$0
Peumansend Creek Regional Jail (Language)	\$0	\$0	\$0	\$O
Prison Visitation Project (Commissary Funds)	\$0	\$0	\$O	\$0
Department of Criminal Justice Services				
Balances (SB 29)	(\$100,000)	\$O	\$0	\$0
Adjust HB 599 Funding (No Increase in SB 29)	(\$6,613,471)	(\$7,049,960)	(\$7,713,105)	(\$14,763,065)
Reduce COPS Matching Funds	\$O	(\$1,000,000)	\$0	(\$1,000,000)
Reduce Youth Gang Planning Grants	\$O	(\$100,000)	(\$100,000)	(\$200,000)
Use IDEA Funds for Drug Courts (Language)	\$O	\$O	\$0	\$0
Crim Justice Training Academies (Language)	\$O	\$O	\$O	\$0
E-911 Local Equipment Grants	\$O	\$O	\$2,000,000	\$2,000,000
Local Community Corrections & Pre-Trial	\$O	\$1,000,000	\$2,000,000	\$3,000,000
Use SABRE Funds for Jail Treatment (Language)	\$O	\$0	\$0	\$0
Replace Federal Drug Treatment Funds	\$O	\$474,124	\$531,321	\$1,005,445
Division of Forensic Science (10 FTE)	\$O	\$772,670	\$704,890	\$1,477,560
Court Appointed Special Advocates (CASA)	\$O	\$150,000	\$300,000	\$450,000
Funding for Jail Trainer Positions	\$O	\$100,000	\$100,000	\$200,000
Safe Return Alzheimer's Program (Language)	\$O	\$10,000	\$50,000	\$60,000
Prince William County "Turn off the Violence"	\$O	\$75,000	\$75,000	\$150,000
Federal Grants for Offices on Youth (Language)	\$O	\$O	\$O	\$O
Department of Emergency Corvices				
Department of Emergency Services	(* 000 000)	<b>*</b> 0	<b>*</b> 0	<b>*</b> 0
Adjust Schedule for Flood Relief (SB 29) Newport News Flood Plain Property Acquisition	(\$800,000)	\$0 ¢110.750	\$O	\$0 ¢110.750
	\$0	\$118,750	\$O	\$118,750
Southampton County Flood Relief	\$O	\$150,000	\$O	\$150,000
City of Franklin Flood Relief (Language)	\$O	\$4,000,000	\$0 \$0	\$4,000,000
Isle of Wight County Flood Relief	\$0	\$30,975	\$0	\$30,975
Department of Juvenile Justice				
Continue Fed \$ for Sex Offender Treatment	\$O	(\$432,621)	(\$410,541)	(\$843,162)
Shenandoah Detention Home (Nov 2001)	\$O	(\$365,720)	\$0	(\$365,720)
Phase-in Juvenile Drug Treatment (SABRE)	\$O	(\$1,150,000)	\$0	(\$1,150,000)
Use IDEA Funds for Drug Court Programs	\$O	(\$200,000)	(\$200,000)	(\$400,000)

Augusta County Office on Youth (Fed \$)	\$O	(\$35,000)	(\$35,000)	(\$70,000)
Corrections Special Reserve Fund	\$0	(\$193,776)	(\$19,500)	(\$213,276)
Comp Supplements: DJJ Salary Savings	\$0	(\$524,427)	(\$1,461,860)	(\$1,986,287)
Office on Youth-Winchester (Fed Grant)	\$0	DCJS Language	DCJS Language	DCJS Language
Office on Youth-Madison County (Fed Grant)	\$0	DCJS Language	DCJS Language	DCJS Language
Office on Youth-Poquoson (Fed Grant)	\$0	DCJS Language	DCJS Language	DCJS Language
Strike Language (Items 476.E and 481.D)	\$O	\$O	\$O	\$0
Loudoun County Court Services Unit (0.5 FTE)	\$O	\$56,307	\$56,307	\$112,614
Juvenile Detention Homes-Operating to 50%	\$O	\$1,250,000	\$O	\$1,250,000
Juvenile Detention-State Ward Per Diems	\$O	\$150,000	\$150,000	\$300,000
Juvenile Detention-Capital Reimbursement	\$O	\$1,303,665	\$O	\$1,303,665
Restore/Shorten VJCCCA/Detention Language	\$O	\$O	\$O	\$0
Open Culpeper Housing Unit #3 (Language)	\$O	\$2,000,000	\$2,000,000	\$4,000,000
Restructure Camp Washington Program	\$O	\$200,000	\$400,000	\$600,000
Juvenile Correctional Center Psychiatrists (3 FTE)	\$O	\$175,000	\$160,000	\$335,000
Capital Outlay Position for Detention Projects	\$O	\$80,000	\$80,000	\$160,000
Field Access to Network Data Systems	\$O	\$450,000	\$140,000	\$590,000
Base Budget Increase	\$0	\$524,427	\$1,461,860	\$1,986,287
Department of Military Affairs				
National Guard Tuition Assistance	\$O	\$300,000	\$O	\$300,000
Department of State Police				
Revenue Page: Criminal Background Checks	(\$60,000)	\$0	\$O	\$0
Criminal Background Checks (SB 603)	\$0	Revenue Page	Revenue Page	Revenue Page
Adjust Cost of Special Operations Division	\$O	(\$5,097,937)	(\$2,806,308)	(\$7,904,245)
Assume 10-year Lease for Helicopters	\$O	(\$586,800)	(\$586,800)	(\$1,173,600)
Lynchburg Medevac (phase-in positions)	\$O	(\$100,000)	\$O	(\$100,000)
Radio System DIT Report (Language)	\$O	\$O	\$O	\$0
AFIS Enhancement/SB 603 (4 FTE)	\$223,000	\$600,000	\$150,000	\$750,000
Capital Outlay				
Department of Corrections				
Defer Facility for Sexual Predators (SB 261)	(\$350,000)	\$0	\$0	\$O
Defer St. Brides Replacement Project (NGF)	\$0	\$0	\$0	\$O

Defer Video Surveillance (Augusta)	\$O	(\$634,000)	\$O	(\$634,000)
Defer Perimeter Security (Staunton/Bland)	\$0	Revenue Page	\$O	Revenue Page
Defer Administration Building (Deerfield)	\$O	(\$562,000)	\$O	(\$562,000)
Defer A&E Fees: Industrial Space (Fluvanna)	\$0	(\$60,000)	\$O	(\$60,000)
Defer A& E Fees: Meat Processing Plant (Bland)	\$O	(\$100,000)	\$O	(\$100,000)
VCCW Wastewater Treatment Plant (Item C-167)	\$0	(\$1,369,950)	(\$1,644,000)	(\$3,013,950)
Supplement Item C-167 (Language)	\$0	\$0	\$0	\$0
Department of Juvenile Justice				
Beaumont Kitchen/Dining (No VPBA Balances)	\$0	0	0	\$O
Use VPBA Balances for HVAC Project (Item C-180)	\$0	(\$2,989,000)	\$O	(\$2,989,000)
Use of VOI/TIS Federal Funds (Language)	\$0	\$O	\$0	\$O
Beaumont Kitchen/Dining Facility (NGF)	\$0	\$261,000	\$0	\$261,000
Beaumont School Renovation (NGF)	\$0	\$270,000	\$0	\$270,000
Beaumont Cottages Renovation (NGF)	\$0	\$280,000	\$0	\$280,000
Hanover Cottages Renovation (NGF)	\$0	\$310,000	\$O	\$310,000
Hanover Admin Bldg Replacement (NGF)	\$0	\$210,000	\$O	\$210,000
RDC Central Infirmary/School Addition (NGF)	\$0	\$1,100,000	\$O	\$1,100,000
Oak Ridge Expansion (NGF)	\$O	\$410,000	\$O	\$410,000
Department of State Police				
Melfa Area Office	\$0	\$300,000	\$0	\$300,000
Clifton Forge Area Office	\$0	\$233,000	\$0	\$233,000
Danville Area Office	\$0	\$330,000	\$0	\$330,000
Department of Emergency Services				
Estimated Cost of Cheatham Annex Cleanup	\$0	(\$47,000)	\$0	(\$47,000)
Central Accounts				
Land Acquisition	\$O	\$850,000	\$O	\$850,000
Total for Public Safety	(\$8,450,471)	(\$8,626,650)	(\$7,744,559)	(\$16,371,209)